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Alignment with IFRS Sustainability Standards: Architecture

Background

- 1 This session is a continuation of the SRB discussion started on the meeting on the 26 August 2026. Please refer to Agenda Paper 06.01 of the 26 August for more details on background.
- 2 The EFRAG SR TEG has agreed to recommend to the SRB changes to the ESRS EDs in order to enhance the alignment with IFRS S1 and S2. Suggested changes to ESRS 1 and 2 to enhance the alignment to fundamental concepts and terminology, including Architecture, are presented in **Agenda Paper 04.02** of this meeting¹.

Objectives of this session

3 For the SRB consider the EFRAG SR TEG advice on the changes in Architecture and to agree on the approach to be followed in the architecture of the final standards.

Architecture of the ESRS EDs

- 4 To facilitate a coherent coverage of the CSRD topics and reporting areas the EDs submitted for public consultation are based upon two categories of standards:
- (a) Cross-cutting ESRS which:
 - (i) Establish the general principles to be followed when preparing sustainability reporting in line with the CSRD provisions (ESRS 1);
 - Mandate Disclosure Requirements ("DRs") aimed at providing an understanding of (a) strategy and business model, (b) governance and organisation, and (c) materiality assessment, covering all topics (ESRS 2).
- (b) Topical ESRS (ESRS E1/E5, ESRS S1/S4, ESRS G1/2) which, from a sector-agnostic perspective:
 - Provide topic-specific application guidance in relation to the crosscutting DRs on strategy and business model, governance, materiality assessment;
 - Mandate DRs about the undertaking's implementation of its sustainability-related objectives (i.e. on its policies, targets, actions and action plans, and allocation of resources);
 - (iii) Mandate performance measurement metrics.

¹ This is the same paper presented at the SRB on 26 August as agenda paper 06.02.

5 Appendices IV² and V³ of the Cover Note to the consultation show how all the contents in IFRS S1/S2 and of the TCFD Framework are covered by the ESRS requirements.

Changes to the architecture recommended by EFRAG SR TEG

- 6 As part of the alignment of ESRS 1 and 2, SR TEG members considered the architecture, including the differences between the 3 content areas in ESRS (cross cutting / PTAPR-implementation / Performance metrics) and the 4 pillars of IFRS/TCFD (Governance, Risk Management, KPIs).
- 7 EFRAG SR TEG members considered that the articulation of the crosscutting/topical standards in ESRS was a strength of the ESRS architecture. They tentatively agreed however to recommend to the SRB to proceed to the following changes to the Architecture in order to promote alignment with TCFD/IFRS:
 - (i) Move IRO 2 and 3 to SBM (within ESRS2);
 - (ii) Move DP1, 2 and 3 from ESRS 1 to ESRS 2;
 - (iii) Align the titles (Strategy instead of Strategy and Business Model, Governance – instead of Governance and Organization, Metrics and Targets – instead of Performance Measures). Risk management was not considered a good replacement for PTAPR for the need to cover impacts, risks and opportunities.
- 8 The tables in the appendix show the current table of contents of ESRS 1 and 2, IFRS S1 and 2 and how the tables of contents would look like after the implementing the changes.
- 9 The EFRAG Secretariat note that these changes are consistent with what has been suggested by some stakeholders in the consultation and will allow to respond to the concerns that the architecture is not aligned with the TCFD/ISSB structure. At the same time, they preserve the advantages of the current architecture, including the interaction of the two levels (cross-cutting/topical level), which is essential to avoid duplications of content between the two levels and to manage the coexistence of multiple topics, next to the cross- cutting standards.

Messages from the consultation

10 The average support rate⁴ for Q2⁵ is 76,8%, with a support lower than 70% from audit firms, business associations, NGOs, other, unlisted non-financial corporations) and a higher support from other categories of stakeholders. The average support rate for Q3⁶ is 50%, with many categories below 40%.

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⁴ Average across the categories of respondents of the % of respondents by category that fully or to a large extent support the EDs, divided by the number of respondents that provided an answer, excluding blanks and not applicable.

⁵ Q2: in your opinion, to what extent is the TCFD framework of reporting areas (governance, strategy, risk management and metrics/targets) compatible with the structure of the ESRS?

⁶ Q3: in your opinion, to what extent does the approach taken to structure the reporting areas promote interoperability between the ESRS and the IFRS Sustainability Exposure Drafts?

https://www.efrag.org/Assets/Download?assetUrl=%2Fsites%2Fwebpublishing%2FSiteAssets%2 FED_ESRS_AP4.pdf

https://www.efrag.org/Assets/Download?assetUrl=%2Fsites%2Fwebpublishing%2FSiteAssets%2 FED_ESRS_AP5.pdf

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- 11 A recurring comment is the need to (further) align with the ISSB and TCFD structure, as a necessary element of the global inter-operability, to facilitate understandability and implementation of the ESRS for the undertakings that already report under TCFD and will report also under IFRS Sustainability Standards, and to avoid double reporting obligations. Among the arguments supporting the full alignment, adopting the same structure now would mean that the ESRS approved by EFRAG could significantly influence the look, feel and usability of future standards that will be issued by the ISSB.
- 12 Some respondents, while encouraging to achieve more alignment, do not support that, in order to achieve full alignment, the conceptual integrity of ESRSs and their alignment with the requirements of the CSRD and the overall ambition of the EU's sustainability agenda are compromised. Along the same lines, others:
- (a) acknowledge that the TCFD structure was devised for financially material information and therefore might not be entirely suitable to the European context of the sustainable standards;
- (b) note that the ESRS structure is more sensible to incorporate policies, targets, actions and action plans into the same <u>Implementation implementation</u> pillar instead of separating them amongst Risk Management and Performance Metrics as it is the case in the TCFD;
- (c) note that the reporting areas as defined in ESRS 1 adequately draw a distinction between targets and metrics and they are consistent with the requirement set in article 19 a (e) (i) and (iii) of the CSRD to disclose the due diligence process implemented with regard to sustainability matters, and the actions plans related to PAI.
- 13 To achieve further alignment, the following suggestions have been made in the consultation:
- (a) follow the exact same four pillars of TCFD / EFRAG should align its chapter structures with ISSB and ensure they should have a very similar table of contents;
- (b) restructuring ESRS 2 starting by the governance, followed by strategy and business model, and finally by risk management;
- (c) reordering ESRS 2 and slightly adapting the titles of the ESRS reporting areas. ESRS 2 may be restructured as follows:
 - (i) 1. Governance,
 - (ii) 2. Strategy (incl. business model considerations),
 - (iii) 3. Impact, risk and opportunity identification and assessment (containing current IRO and G1-7 and G1-8 disclosure requirements).
 - (iv) The reporting area "implementation" covered by the topical standards could be renamed to "impact, risk and opportunity management", the reporting area "performance measurement" to "metrics".
- (d) under ISSB, there is only one cross-cutting standard (S1), under ESRS, there are two;
- (e) ESRS structure can be easily improved to better correspond with the TCFD (and ISSB) reporting areas in the following way:
 - ESRS 2 IRO-2 and 3 should be moved to the beginning of ESRS 2 SBM. In this way, the SBM section would fully correspond to the TCFD/ISSB "Strategy" reporting area.
 - (ii) ESRS 1 Section 3.2. "Reference principles for implementation of policies, targets, actions, action plans and resources" should be integrated in or directly follow ESRS 2 IRO. This would make the IRO section of the ESRS 2 aligned with the TCFD/ISSB "Risk management"

as regards the presentation of the disclosure requirements (or principles) on policies and actions.

- (iii) These changes would ensure near full correspondence between the reporting areas, whilst not undermining the unique features of the ESRS, in particular the double materiality approach and a combination of cross-cutting and topical standards and disclosures.
- (iv) The only remaining difference would then concern the location of the disclosure principles on targets. This difference is justifiable due to the cross-cutting approach of the ESRS. It shouldn't pose problems in application.
- 14 Some respondents focused on the need to develop a mapping to facilitate alignment, ideally mutually recognised with the ISSB. Such mapping should identify which of the draft ESRS cover which of the draft ISSB standards and which, if any, ISSB standards are not covered by the draft ESRS. Any ISSB requirement not covered by the ESRS and any extension going beyond the global baseline (e.g., for SFDR or to cover the double materiality perspective) should be easily identifiable.
- 15 Some respondents focused on the role of digital tagging in fostering alignment. They note that in the medium term and long term, many users will not access sustainability reports directly, but through portals like the European Single Access Point. Therefore, interoperability at the level of machine-readable codes is more important than similarity of the overall structures of ESRS and IFRS S1 and S2. Both the ESRS and the ISSB will use digital data taxonomies to enable structured electronic tagging of an undertaking's sustainability disclosures. ESAP will offer a single place for public financial and sustainability-related information about EU companies. Similarly, the ISSB is developing a sustainability disclosure taxonomy to facilitate the extraction and use of sustainability-related information disclosed through the ISSB Standards.

Next steps

16 The EFRAG Secretariat will process the consequential changes to the draft standards. All the changes will be made available to the SR TEG and SRB in markup for approval.

Papers for this session

17 In addition to this cover note, **Agenda Paper 06.02** (Alignment with IFRS S2) is provided.

Questions to SRB

- 18 Do you agree with the EFRAG SR TEG advice on changes to the architecture to enhance the alignment with the of ISSB standards and TCFD framework?
- 19 Do you have any additional suggestions for further work on alignment?

Appendix – TABLE OF CONTENTS

TABLE OF CONTENTS OF ESRS 2	TABLE OF CONTENTS OF IFRS S1
 GENERAL DISCLOSURE REQUIREMENTS From GR1 to GR 10 STRATEGY AND BUSINESS MODEL SBM 1 Overview of strategy and business model SBM 2 Views, interests and expectations of stakeholders SBM 3 Interaction of impacts and the undertaking's SBM SBM 4 Interaction of R&O and the undertaking's SBM GOVERNANCE GOV 1 Roles and responsibilities of the admin. man&sup. bodies GOV 2 Info on admin. man&sup. Bodies about sust. matters GOV 3 Sust. matters addressed by the undertaking's admin. man&sup. bodies GOV 4 Integration of sust. strategies and perf. in incentive schemes GOV 5 Statement of DD MATERIALITY ASSESSMENT OF SUST. IRO IRO 1 Description of the process to identify material IRO IRO 2 Outcome of the assessment of material IROs (VS ESRS) IRO 3 Outcome of the assessment of material IROs (entity-specific) 	OBJECTIVE SCOPE CORE CONTENT Governance Strategy Risk management Metrics and targets GENERAL FEATURES Reporting entity Connected information Fair presentation Materiality Comparative information Frequency of reporting Location of information Sources of estimation and outcome uncertainty Errors Statement of compliance
TABLE OF CONTENTS OF ESRS 1	
 GENERAL PRINCIPLES 1. Reporting under ESRS 2. Applying CSRD concepts 3. Disclosure Principles on Implementation DP 1 -1 Policies adopted to manage material sust. matters DP 1-2 Targets, progress and tracking effectiveness DP 1-3 Actions, action plans and resources 4. Basis for preparing and presenting sust. info 5. Providing linkage with other parts of corporate reporting 6. Structure of the sust. statements 	

TABLE OF CONTENTS OF ESRS 2 – AFTER THE CHANGES	TABLE OF CONTENTS OF IFRS S1
	OBJECTIVE
GENERAL DISCLOSURE REQUIREMENTS	SCOPE
- From GR1 to GR 10	
	CORE CONTENT
STRATEGY AND BUSINESS MODEL	Governance
 SBM 1 Overview of strategy and business model SBM 2 Views, interests and expectations of stakeholders SBM 3 Interaction of impacts and the undertaking's SBM SBM 4 Interaction of R&O and the undertaking's SBM IRO 2 Outcome of the assessment of material IROs (VS ESRS) 	Strategy
	Risk management
	Metrics and targets
- IRO 3 Outcome of the assessment of material IROs (entity-	GENERAL FEATURES
specific)	Reporting entity
GOVERNANCE	Connected information
	Fair presentation
 GOV 1 Roles and responsibilities of the admin. man&sup. bodies GOV 2 Info on admin. man&sup. Bodies about sust. matters GOV 3 Sust. matters addressed by the undertaking's admin. man&sup. bodies GOV 4 Integration of sust. strategies and perf. in incentive schemes 	Materiality
	Comparative information
	Frequency of reporting
	Location of information
- GOV 5 Statement of DD	Sources of estimation and outcome uncertainty
MATERIALITY ASSESSMENT OF SUST. IRO	Errors
 IRO 1 Description of the process to identify material IRO IRO 2 Outcome of the assessment of material IROs (VS) 	Statement of compliance
ESRS) - IRO 3 Outcome of the assessment of material IROs (entity- specific) DP 1 -1 Policies adopted to manage material sust. matters DP 1-3 Actions, action plans and resources	
DP 1-3 Actions, action plans and resources	
METRICS AND TARGETS	
DP 1-2 Targets, progress and tracking effectiveness	
TABLE OF CONTENTS OF ESRS 1	
GENERAL PRINCIPLES	
 Reporting under ESRS Applying CSRD concepts Disclosure Principles on Implementation DP 1 -1 Policies adopted to manage material sust. matters DP 1-2 Targets, progress and tracking effectiveness DP 1-3 Actions, action plans and resources Basis for preparing and presenting sust. info Providing linkage with other parts of corporate reporting Structure of the sust. statements 	
APPLICATION PROVISONS	

TABLE OF CONTENTS OF ESRS E1 – AFTER THE CHANGES	TABLE OF CONTENTS OF ESRS S2
GENERAL, STRATEGY, GOVERNANCE AND MATERIALITY ASSESSMENT DR E1-1– Transition plan for climate change mitigation	OBJECTIVE SCOPE GOVERNANCE STRATEGY
	RISK MANAGEMENT
POLICIES, TARGETS, ACTION PLANS AND RESOURCES	
DR E1-2 – Policies implemented to manage climate change	
mitigation and adaptation	
DR E1-3 – Measurable targets for climate change mitigation and	
adaptation	
DR E1-4 – Climate change mitigation and adaptation action plans	
and resources	
PERFORMANCE MEASUREMENT METRICS AND TARGETS	METRICS AND TARGETS
DR E1-5 – Energy consumption & mix	
DR E1-6 – Energy intensity per net turnover	APPENDICES
DR E1-7 – Scope 1 GHG emissions	
DR E1-8 – Scope 2 GHG emissions	
DR E1-9 – Scope 3 GHG emissions DR E1-10 – Total GHG emissions	
DR E1-11 – GHG intensity per net turnover	
DR E1-12 – GHG removals in own operations and the value chain	
DR E1-13 – GHG mitigation projects financed through carbon credits	
DR E1-14 – Avoided GHG emissions from products and services	
Taxonomy DR - Taxonomy Regulation for climate change mitigation	
and climate change adaptation N/A	
DR E1-15 – Potential financial effects from material physical risks	
Disclosure Requirement E1-16 – Potential financial effects from material transition risks	
Disclosure Requirement E1-17 – Potential financial effects from climate related opportunities	