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[XX Month 201X]

Dear Mr Hoogervorst,

Re: Discussion Paper Financial Instruments with Characteristics of Equity

On behalf of the European Financial Reporting Advisory Group (EFRAG), I am writing to comment on the Discussion Paper *Financial Instruments with Characteristics of Equity* ('FICE'), issued by the IASB on 28 June 2018 (the DP).

This letter is intended to contribute to the IASB's due process and does not necessarily indicate the conclusions that would be reached by EFRAG in its capacity as advisor to the European Commission on endorsement of definitive IFRS Standards in the European Union and European Economic Area.

EFRAG welcomes the IASB's efforts to address the current application issues and other challenges related to IAS 32 *Financial Instruments: Presentation*. EFRAG notes that the IFRS Interpretations Committee (IFRS IC) received several submissions related to the application challenges of IAS 32 and that in many cases it was unable to reach a conclusion. The IASB tried to address the conceptual challenges related to the distinction between equity and liability within its Conceptual Framework project but decided to further explore how to distinguish between liabilities and equity in its FICE research project. EFRAG considers that challenges related to IAS 32 are pervasive enough to require standard-setting activity.

In its comment letter to the IASB Discussion Paper *A Review of the Conceptual Framework for Financial Reporting* EFRAG recommended that the IASB should undertake a comprehensive discussion on how to distinguish financial liabilities from equity instruments, from both conceptual and practical perspectives, including what this distinction means and is attempting to portray. In particular, EFRAG asked the IASB to:

- retain the binary split between liabilities and equity and define equity as the residual that is not directly measured;
- address issues that arise in practice such as the accounting for non-controlling interest written put options ('NCI puts'), application of the fixed-for-fixed condition, the role of economic compulsion when the entity has alternative settlement options, the counter-intuitive accounting that arises with financial instruments for which the amount depends on the entity's own performance, and implementation issues with paragraphs 16A to 16F of IAS 32; and

- provide more information about different classes of equity and potential dilution.

In relation to the DP, EFRAG welcomes the fact that the IASB's preferred approach:

- retains the use of a binary split between liabilities and claims on equity;
- defines equity as 'the residual interest in the assets of the entity after deducting all of its liabilities';
- attempts to improve the presentation and disclosure requirements to address the challenges that arise from a binary approach, particularly on the equity side; and
- discusses additional guidance related to the accounting for NCI puts, application of the fixed-for-fixed condition, the role of economic compulsion when the entity has alternative settlement options and the counterintuitive accounting that arises with instruments for which the amount depends on the entity's own performance.

However, EFRAG ~~also~~ has significant reservations ~~over some of on~~ the IASB's preferred approach as described proposals in the DP, particularly on the classification of financial instruments. These reservations, which are explained in detail in Appendix 1.

In summary, EFRAG is concerned that the IASB's preferred introduces completely new terminology which is likely to introduce new uncertainties and raise new questions. EFRAG acknowledges that a better articulation of IAS 32's underlying principles could be an effective way to improve the consistency, clarity and completeness of the requirements and would require new terminology. However, new terminology would also require preparers and auditors to review all existing contracts and reconsider a wide range of past classification decisions. Accordingly, this approach, while addressing various interpretive issues, will also cause some disruption, create additional costs for preparers and risks the emergence of new issues and uncertainties.

EFRAG has also significant concerns on basing the distinction between debt and equity on the notion of an 'amount independent of the entity's available economic resources' ('the amount feature'), particularly on liquidation.

In addition, EFRAG is concerned that the overall benefits are not likely to outweigh costs associated with the implementation of the IASB's preferred approach and disruption in the market caused by reclassification changes, particularly for entities with complex financing and capital structures such as financial institutions.

In summary, these reservations relate to:

- ~~the balance of costs and benefits of the information provided by the attribution approaches (i.e. attributing total income and expense to equity instruments other than ordinary shares and updating the carrying amounts of equity instruments based on that attribution);~~
- ~~separate presentation in the statement of financial position and statement of financial performance of derivatives, embedded derivatives and hybrids for which the net amount is affected by variables that are both independent and dependent on the entity's available economic resources ('partly independent derivatives');~~
- ~~accounting for standalone derivatives to extinguish an equity instrument consistently with a compound instrument, in particular to account for the implicit equity conversion feature in a written put option on own shares in the same way as a written call option or conversion option in a convertible bond (currently an entity recognises the premium received as the equity component, which reflects the fair value of the written put option at the date of recognition);~~
- ~~the proposed removal of the foreign currency rights issue exemption (the introduction of which arose from the strict manner in which IAS 32's 'fixed-for-fixed' criterion has been interpreted). EFRAG acknowledges that the exemption creates conceptual inconsistencies but considers that its removal or retention should be~~

~~based on an evaluation of whether the concerns that led to its introduction remain relevant. The DP seems to suggest replacing a classification exception with a presentation exception. Alternatively, EFRAG considers that the IASB should discuss whether the criteria in paragraph 6.34 of the DP for separate presentation in OCI could be used for these instruments to be classified as equity; and~~

- ~~• classification changes for financial instruments that currently, to EFRAG's knowledge, do not raise concerns in practice. If any new approach brings about such changes this should be justified by a clear explanation of why it leads to a better accounting outcome (e.g. net share settled derivatives).~~

~~More generally, EFRAG notes that the approach in the DP introduces completely new terminology. EFRAG acknowledges that a better articulation of IAS 32's underlying principles could be an effective way to improve the consistency, clarity and completeness of the requirements and would require new terminology. However, new terminology would also require preparers and auditors to reconsider a wide range of past classification decisions. Accordingly, this approach, while addressing various interpretive issues, will also cause some disruption, create additional costs for preparers and risks the emergence of new issues and uncertainties. In EFRAG's view a careful weighing of the potential benefits of a better articulation of the principles in IAS 32 against the potential risks of unnecessary disruption and unintended consequences is essential. In summary, EFRAG is not convinced that the IASB's preferred approach on classification is a significant improvement when compared to IAS 32 *Financial Instruments: Presentation*. At this stage, EFRAG would prefer targeted improvements to current requirements in IAS 32, particularly improvements to the guidance on complex instruments that combine features of both liabilities and equity (e.g. CoCos), and improved presentation and disclosure requirements. EFRAG notes that the DP already identifies some solutions to the issues that arise in practice which could be a good basis for further discussions.~~

~~EFRAG acknowledges the need for a more consistent and conceptual approach to distinguishing debt from equity, however in our view at this stage there is no consensus on what the best approach is for such distinction. Therefore, the IASB may consider further discussing improvements to its conceptual approach in a longer-term project based on the feedback received on this project, particularly on the use of the amount feature on liquidation and considering an approach based only on the timing feature. EFRAG also considers that the IASB should further analyse the possibility of accounting for all standalone and embedded derivatives as derivative assets and liabilities under the scope of IFRS 9.~~

~~During the DP's consultation period EFRAG will reach out to its constituents to better understand the impact of the DP's proposals. EFRAG will use this information to develop an early stage impact analysis of the proposals, the outcome of which will be reflected in EFRAG's final comment letter.~~

EFRAG's detailed comments and responses to the questions in the DP are set out in Appendix 1. This letter also includes ~~Appendix 2 *How the DP's proposals address the issues that arise in practice* and Appendix 23 *Preliminary Executive Summary of Early-stage impact assessment analysis on the IASB's preferred approach*.~~

If you would like to discuss our comments further, please do not hesitate to contact Filipe Camilo Alves or me.

Yours sincerely,

Jean-Paul Gauzès
President of the EFRAG Board

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Appendix 1 - EFRAG's responses to the questions raised in the DP

Section 1 - Objective, scope and challenges

Question 1

Paragraphs 1.23–1.37 describe the challenges identified and provide an explanation of their causes.

- a. Do you agree with this description of the problems and their causes? Why or why not? Do you think there are other factors contributing to the challenges?
- b. Do you agree that the challenges identified are important to users of financial statements and are pervasive enough to require standard-setting activity? Why or why not?

EFRAG's response

EFRAG welcomes the IASB's efforts to address the current application issues and other challenges related to IAS 32. EFRAG considers that the issues that arise with IAS 32 are pervasive enough to require standard-setting activity.

EFRAG also welcomes the IASB discussions on presentation and disclosures as a way to address the existing limitations of a binary approach. EFRAG considers that improvements to presentation and disclosures are currently needed and constitute a significant part, or even the most important part, of this project.

However, EFRAG lists a number of general concerns, including that the DP's proposals are very ambitious.

Introduction

- 1** EFRAG welcomes the IASB's efforts to address the current application issues and other challenges related to IAS 32 Financial Instruments: Presentation. EFRAG has highlighted many times the importance of this project, particularly for users of financial statements. Currently, the existing guidance in IAS 32 is complex and requires the assessment of each component of an instrument's contractual terms.
- 4** The incorrect classification of financial instruments under IAS 32 can have a significant impact on the :
- 2** ~~S~~Statement of ~~F~~financial ~~P~~position: (the classification of financial instruments as equity or liability have a significant impact on gearing ~~(leverage)~~, liquidity and solvency ratios, which may result in a breach of debt covenants ~~or and may be important if the company is required by law to maintain~~ing a certain level of equity) ~~and the~~ ;
- 32** ~~Statement of F~~financial ~~P~~performance ~~(the: income and expenses are defined by reference to changes in assets and liabilities, other than those caused by contributions from equity participants or distributions to equity participants. Therefore,~~ classification of financial instruments will determine whether interest, dividends, losses and gains on financial instruments are recognised in equity or included in profit for the year).
- 43** EFRAG considers that the application issues and other challenges related to IAS 32 are pervasive enough to require standard-setting activity. EFRAG therefore welcomes the IASB's efforts to address the current application and conceptual issues related to IAS 32.

Objective of the project

54 EFRAG considers that notwithstanding the challenges identified, particularly on derivatives on own equity, IAS 32 has worked well in practice for the majority of liabilities and equity. We recall that many respondents to and participants in the outreach meetings on the EFRAG Discussion Paper *Classification of Claims*, published in 2014, considered that IAS 32 is not fundamentally broken and that the IASB should not start from a blank sheet of paper.

65 To address the issues that currently arise in practice, EFRAG considers that the IASB should, ~~as in 2003~~, take the opportunity to make targeted improvements to IAS 32 to clarify existing guidance, ~~refine the underlying rationale of the distinction between liabilities and equity if necessary~~, reduce complexity, eliminate internal inconsistencies to the extent possible, improve presentation and disclosure requirements, use previous tentative decisions from the IFRS IC and incorporate elements of existing Interpretations. EFRAG considers that this is possible without fundamentally changing the existing principles and classification outcomes of IAS 32.

~~7 EFRAG notes that, as described in paragraph B9 of the DP, some other IFRS Standards contain requirements that depend on the requirements in IAS 32. Therefore, changes to IAS 32 can have an impact on the application of other standards including IFRS 3 Business Combinations, IFRS 9, IFRS 10 Consolidated Financial Statements, IAS 1 Presentation of Financial Statements and IAS 33 Earnings per Share.~~

Scope of the project

86 EFRAG welcomes the IASB's efforts to address the challenges identified in relation to IAS 32, including the challenges related to applying its classification requirements in some circumstances. The proposals in the DP amount to a combination of refining existing guidance, adding new guidance and clarifying the underlying rationale of the distinction between liabilities and equity.

97 EFRAG also welcomes the fact that the DP focuses not only on classification issues but also on presentation and disclosures of financial instruments under the scope of IAS 32.

408 Improvements to presentation and disclosure requirements are needed and constitute a significant part, or even the most important part, of this project. For example, EFRAG notes that ESMA¹ has recently called for more transparency on the disclosures of fundamental characteristics of complex instruments such as puttable instruments, compound instruments and derivatives on own equity.

449 However, EFRAG expresses concerns on a number of areas related to the scope of this project:

- (a) EFRAG considers that the scope of the project and the DP's proposals, taken as a whole, are very ambitious. As well as introducing new, or newly-articulated, classification principles, the DP proposes new requirements on presentation, attribution and disclosures. In addition, the DP's proposals would or could affect several other IFRS Standards such as IAS 1 Presentation of Financial Statements, ~~IAS 32~~, IAS 33 Earnings per Share, IFRS 2 Shared-based payment, IFRS 9 Financial Instruments and ~~IFRS IFRS 40-10 Consolidated Financial Statements~~ and possibly the Conceptual Framework. In some cases the effects on other IFRS Standards could go

¹ ESMA Report – Enforcement and Regulatory Activities of Accounting Enforcers in 2017

beyond purely consequential amendments and require additional standards-level projects (e.g. IAS 33).

~~(b) EFRAG welcomes the fact that the DP clearly describes the existing challenges. EFRAG suggests that the IASB should also develop material that provides a clear explanation of how the IASB's preferred approach addresses the challenges identified, including how the issues discussed by the IFRS IC would be resolved with the IASB's preferred approach. Similarly, during our consultation period, EFRAG identified a number other improvements currently needed in IAS 32 which have not been discussed by the IASB and a summary of the known issues that remain unresolved. For example:~~

~~(i) (e.g. payments at the ultimate discretion of the issuer's shareholders) would be useful. This information would help stakeholders understand whether they would be better off the IASB's preferred approach or with current requirements in IAS 32. EFRAG has included an Appendix 2 where it assesses whether and how the DP's proposals addresses the issues that arise in practice; and~~

~~(ii) for the classification of instruments settled with own shares, whether there is an obligation to deliver economic resources when an entity does not have shares available or rights to issue shares to settle the contract;~~

~~(iii) whether symmetry of classification of equity instruments held as assets by other entities would be appropriate (i.e. symmetry of IAS 32 and IFRS 9 *Financial Instruments*);~~

~~(iv) clearer guidance on when contingencies should be considered as within the control of the entity or not;~~

~~(v) when an instrument is under the scope of IAS 32 or IFRS 2;~~

~~(vi) reclassifications when features lapse or conditions change;~~

~~(i)(vii) EFRAG also considers that the IASB should take the opportunity, during its outreach period, to ask stakeholders if there are any other improvements currently needed in IAS 32 which have not been discussed by the IASB. For example, whether the requirements in paragraph 16A and 16B on puttable instruments need to be improved or clarified.~~

Section 2 - The IASB's preferred approach

Question 2

The IASB's preferred approach to classification would classify a claim as a liability if it contains:

- a. an unavoidable obligation to transfer economic resources at a specified time other than at liquidation; and/or
- b. an unavoidable obligation for an amount independent of the entity's available economic resources.

This is because information about both of these features is relevant to assessments of the entity's financial position and financial performance, as summarised in paragraph 2.50 of the DP.

The IASB's preliminary view is that information about other features of claims should be provided through presentation and disclosure.

Do you agree? Why, or why not?

EFrag's response

EFrag welcomes the IASB's efforts to improve IAS 32's requirements on classification of financial instruments as a way to address the lack of clarity in the existing guidance and the absence of guidance on some areas that leads to divergence in practice.

~~However, EFRAG notes that the approach in the DP introduces completely new terminology, which EFRAG acknowledges that a better articulation of IAS 32's underlying principles could be an effective way to improve the consistency, clarity and completeness of the requirements and would require new terminology. However, new terminology would also require preparers and auditors to reconsider some past classification decisions. Accordingly, this approach, while addressing various interpretive issues, will also cause some disruption, create additional costs for preparers and risks the emergence of new issues and uncertainties. In EFRAG's view a careful weighing of the potential benefits of a better articulation of the principles in IAS 32 against the potential risks of unnecessary disruption and unintended consequences is essential. EFRAG has also significant concerns on basing the distinction between debt and equity on the notion of an 'amount independent of the entity's available economic resources' ('the amount feature'), particularly on liquidation. Finally, EFRAG is concerned that the overall benefits are not likely to outweigh costs associated with the implementation of the IASB's preferred approach and disruption in the market caused by reclassification changes, particularly for entities with complex financing and capital structures such as financial institutions.~~

~~On balance, EFRAG is not convinced that the IASB's preferred approach on classification is a significant improvement when compared to IAS 32. At this stage, EFRAG would prefer targeted improvements to current requirements in IAS 32, particularly improvements to the guidance on complex instruments that combine features of both liabilities and equity (e.g. CoCos), and presentation and disclosure requirements. EFRAG notes that the DP already identifies some solutions to the issues that arise in practice which could be a good basis for further discussions.~~

~~EFrag acknowledges the need for a more consistent and conceptual approach to distinguish debt from equity, however in our view at this stage there is no consensus on what the best approach is for such distinction. Therefore, the IASB~~

may consider further discussing improvements to its conceptual approach in a longer term project based on the feedback received on this project, particularly on the use of the amount feature on liquidation and considering an approach based only on the timing feature.

Finally, EFRAG considers that potential improvements to presentation and disclosures constitute a significant part of this project.

The IASB's approach to improvements to classification

4210 EFRAG welcomes the IASB's efforts to improve IAS 32's requirements on classification of financial instruments as a way to address the lack of clarity in the existing guidance and the absence of guidance on some areas that leads to divergence in practice.

4311 In particular, EFRAG acknowledges and welcomes the fact that the IASB:

- (a) has not started from a blank sheet of paper and that the IASB focused on an approach that is generally consistent with classification outcomes of IAS 32;
- (b) retains the existing binary classification of financial instruments. Most respondents to and participants in the outreach meetings on the EFRAG Discussion Paper *Classification of Claims* issued in 2014 considered that the current binary classification model in IAS 32 should be retained with a refinement of the liability definition. EFRAG continues to support explicitly splitting the claims side of the statement of financial position between liabilities and equity;
- (c) retains the existing notion of equity as a residual category;
- (d) continues to rely on the substance of the contract, particularly when considering the proliferation of instruments and features in the last few years (additional comments on the relation between contracts and the law are included in section 8); and
- (e) clarifies that the classification of financial instruments is made from an entity's perspective.

~~14 EFRAG agrees that information provided in the financial statements about an entity's claims should help users to assess the entity's liquidity and solvency. These information needs are also identified in the Conceptual Framework for Financial Reporting, even though it does not say, how that information could be provided.~~

12 EFRAG also acknowledges the fact that the IASB uses the 'timing' feature (an unavoidable contractual obligation to transfer cash or another financial asset at a specified time other than at liquidation) for classification purposes, which reflects the idea that claims classified as equity should not have a maturity or require ongoing payments.

~~4513~~ The IASB also uses the 'amount' feature (an unavoidable contractual obligation for an amount independent of the entity's available economic resources) for classification purposes, which reflects the notion that claims classified as equity are claims for an amount that is subordinated to all the companies liabilities and has a loss absorption feature as mentioned in the EFRAG Discussion Paper *Distinguishing Between Liabilities and Equity* issued in 2008 (as the amount is dependent on the entity's available economic resources, the holder participates in losses).

~~4614~~ However, EFRAG notes that the approach in the DP introduces completely new terminology. EFRAG ~~acknowledges~~ understands that a better articulation of IAS 32's underlying principles could be an effective way to improve the consistency, clarity and completeness of the requirements and would require new terminology.

However, new terminology would also require preparers and auditors to reconsider some past classification decisions. Accordingly, this approach, while addressing various interpretive issues, will also cause some disruption, create additional costs for preparers and risks the emergence of new issues and uncertainties.

~~In addition, EFRAG has also significant concerns on basing the distinction between debt and equity on the notion of an ‘amount independent of the entity’s available economic resources’ (‘the amount feature’), particularly on liquidation. This is because For example, EFRAG considers that:~~

~~1715 challenges are likely to arise with the articulation of the amount feature. For example, the notion ‘an amount independent of the entity’s available economic resources’ and ‘an amount that could exceed the entity’s available economic resources’ has ve been been raising a lot of debate, particularly when considering that this new concept encompasses ‘unrecognised assets of an entity’, both legs of a derivative are settled with entity’s own shares. Other specific challenges brought by the new terminology ‘amount independent of the entity’s available economic resources’ (e.g. financial instruments that are settled only on liquidation being classified as liabilities) are further described in section 3; and~~

~~1816 EFRAG also considers that challenges may also arise with the articulation of the timing feature. For example, the timing feature focuses on ‘liquidation’, when companies prepare financial statements on a going concern basis and real-life situations can be more complex than simply liquidation. For example, if an entity fails to satisfy debt holders’ claims, debt holders may prefer to take control of the entity for restructuring rather than enter into liquidation; similarly, for regulated financial entities, the issue can be more related to a ‘resolution’ than to ‘liquidation’, which is avoided particularly when an entity is considered ‘too big to fail’. From this perspective, the concept of resolution may need to be taken into account for classification of some financial instruments (e.g. additional tier 1 instruments). The intention is that the holders of such instruments should incur the same amount of losses that they could be expected to suffer if the bank is liquidated.~~

~~17 On a balance, EFRAG is not convinced that the IASB’s preferred approach on classification is a significant improvement when compared to IAS 32–Financial Instruments: Presentation. At this stage, EFRAG would prefer targeted improvements to current requirements in IAS 32, particularly improvements to the guidance on complex instruments that combine features of both liabilities and equity (e.g. CoCos), presentation and disclosure requirements. EFRAG notes that the DP already identifies some solutions to the issues that arise in practice which could be a good basis for further discussions.~~

~~18 EFRAG acknowledges the need for a more consistent and conceptual approach to distinguish debt from equity, however in our view at this stage there is no consensus on what the best approach is for such distinction. Therefore, the IASB may consider further discussing improvements to its conceptual approach in a longer term project based on the feedback received on this project, particularly on the use of the amount feature on liquidation and considering an approach based only on the timing feature.~~

~~19 Considering these potential challenges, in EFRAG’s view a careful evaluation of the balance of the potential benefits of a better articulation of the principles in IAS 32 against the potential risks of unnecessary disruption and unintended consequences is essential. EFRAG highlights the importance of rigorous field-testing to obtain assurance that the IASB’s preferred approach would solve the issues that currently arise in practice and avoid unintended consequences.~~

Presentation and disclosure

~~20 EFRAG acknowledges that a binary classification cannot convey all of the similarities and differences between the different financial instruments, thus~~

~~classifying claims as liabilities or equity may not provide satisfactory information to users. In addition, an approach based on a single distinction has resulted in various differences in disclosure and presentation requirements in IFRS Standards.~~

~~21 EFRAG also agrees that claims on an entity have numerous characteristics and there is no limit to how such characteristics could be combined in a single instrument. Accordingly, any split between equity and liabilities based on some (but not all) characteristics of an instrument portrays only information on the nature of the claim arising from the selected characteristics.~~

~~22~~19 Thus, EFRAG welcomes the IASB's efforts to make improvements to the presentation and disclosure requirements to address the challenges that arise from a binary approach, particularly on the equity side. In EFRAG's view, ~~improvements to presentation and disclosures are currently needed and constitute a significant part, or even the most important part, of this project.~~

~~Alternative classification approaches referred by the IASB~~

~~EFRAG acknowledges that there are a number of alternatives, including those identified below, and on balance we consider that the IASB's approach deals with the critical features for classification. These alternative approaches include:~~

~~*narrow equity or basic ownership instrument approach:* In its comment letter on the IASB's Discussion Paper *A Review of the Conceptual Framework for Financial Reporting*, EFRAG neither supported a strict obligation approach nor a narrow equity approach.~~

~~*rights approach:* EFRAG does not support an approach based on features such as rights that may affect how an entity uses its economic resources, such as voting or protective rights. Legal requirements and shareholders rights can change significantly from jurisdiction to jurisdiction.~~

~~*those based only on one of the features used for classification:* EFRAG highlights the importance of having an approach which is consistent with the existing definitions and classification outcomes in IAS 32 and that the use of a single characteristic would require entities to provide additional information through presentation and disclosures.~~

~~*claims approach:* EFRAG is aware of suggestions that the statement of financial position should depict and describe these various claims as a continuum rather than a split between equities and liabilities (described variously as a 'no-split' or 'claims' approach). However, at least one type of claim cannot be remeasured directly without remeasuring the entire entity. If there were to be a class of claims that were not remeasured, then this would, implicitly, be accepting that some claims are different to others. It would be a liability/equity distinction, even if not called by that name. Given that at least one category of claims cannot be remeasured directly, EFRAG supports explicitly splitting the claims side of the statement of financial position between liabilities and equity, and the retention of a definition of equity as the residual (in this sense) being retained.~~

Section 3A - Classification of non-derivative financial instruments

Question 3

The IASB's preliminary view is that a non-derivative financial instrument should be classified as a financial liability if it contains:

- a. an unavoidable contractual obligation to transfer cash or another financial asset at a specified time other than at liquidation; and/or
- b. an unavoidable contractual obligation for an amount independent of the entity's available economic resources.

This will also be the case if the financial instrument has at least one settlement outcome that has the features of a non-derivative financial liability.

Do you agree? Why, or why not?

EFRAG's response

EFRAG notes that, although the classification outcomes would largely be the same as IAS 32, the classification outcomes for some instruments would change (e.g. cumulative preference shares, cumulative undated bonds). These changes would arise from the proposed clarifications of IAS 32's underlying rationale, particularly in relation to the amount feature. EFRAG is not convinced that the identified changes in classification outcomes relate to areas of IAS 32 that are problematic and is concerned about the impact that these changes in its classification changes will bring to the market.

~~Nonetheless, EFRAG considers that it would be useful to have separate guidance and explanations, similar to IAS 32, on how the IASB's preferred approach should be applied when financial instruments are settled with the issuer's own equity instruments. In particular, when there is an obligation to deliver or receive a variable number of equity instruments equal to a specified amount.~~

Finally, EFRAG has ~~some specific~~ significant concerns on the use of a completely new terminology, particularly on the notion of 'an amount independent of the entity's available economic resources'. In particular, that under the IASB's preferred approach, some financial instruments would be classified as liabilities even if they are only settled on liquidation (e.g. cumulative preference shares).

~~23— EFRAG welcomes the development of separate guidance and explanations, similar to IAS 32, on how the IASB's preferred approach should be applied to derivative and non-derivative instruments. EFRAG notes that most of the classification issues that arise in IAS 32 are related to derivatives on own equity or embedded derivatives on own equity in compound instruments.~~

~~2420~~ EFRAG highlights that in terms of non-derivative instruments, challenges have typically arisen with the classification of:

- (a) puttable instruments that include a contractual obligation for the issuer to repurchase or redeem that instrument for cash or another financial asset on exercise of the put (please see below paragraph ~~7535~~);
- (b) instruments that impose on the entity an obligation to deliver to another party a pro rata share of the net assets of the entity only on liquidation (please see below paragraph ~~_35~~);
- (c) instruments that are settled in the issuer's own equity instruments such as shares redeemable at fair value where the amount of the obligation changes

in response to changes in the price of the entity's ordinary shares (please see below in section 6);

- (d) non-derivative financial instruments with alternative settlement outcomes where the entity has the option for an equity or liability settlement (e.g. share with an embedded call option held by the issuer where the strike price is linked to a gold index and mandatorily convertible bonds where the entity has the option to exercise a cap); and
- (e) a share with a dividend feature that does not accumulate but is reset periodically when not paid (please see below section 8).

Classification of non-derivative financial instruments

2521 EFRAG ~~notes~~ acknowledges that the DP's approach to the classification of non-derivative financial instruments is mainly similar to IAS 32 and, accordingly, that the classification outcomes will remain largely the same for most types of non-derivative financial instruments.

2622 However, EFRAG notes that the classification of some instruments would change. These changes would arise from the proposed clarifications of IAS 32's underlying rationale, particularly in relation to the amount feature. This feature will affect the classification of instruments that do not require the transfer of economic resources before liquidation but the claim is for a fixed amount that is independent of the entity's available economic resources. For example:

- (a) non-redeemable cumulative preference shares;
- (b) the classification of undated or perpetual cumulative hybrid securities that currently are classified as equity (vanilla, convertible and contingent convertible bonds) in their entirety where the issuer has the unconditional right to defer payment of any coupons or principal, including those that are contingent and can be exchanged for shares (fixed conversion price) if certain ratio is breached (e.g. Common Equity Tier 1 below a certain level).

2723 Currently, these instruments are classified as equity in their entirety under IAS 32 as the entity has no contractual obligation to deliver cash or a variable number of its own shares under any circumstance. ~~EFRAG is not convinced that the identified changes in classification outcomes relate to areas of IAS 32 that are problematic.~~

2824 ~~U~~However, under the IASB's preferred approach such instruments may be classified as financial liabilities. This is because, when a claim has optional deferral provisions, under the IASB's preferred approach there is a fundamental difference between financial instruments with cumulative payment features (which, when deferred, still accrue, and ultimately must be ~~paid~~made up) and noncumulative payments features (where there is no obligation to address missed payments).

2925 The new articulation of the amount feature would have the benefit of solving the issue that arises with shares that have a dividend feature that does not accumulate but is reset periodically when not paid. The fact that the dividend rate increases at a specified rate when it is not paid results in an amount that is independent of the entity's available economic resource.

3026 However, EFRAG notes that under the IASB's preferred approach cumulative preference shares are accounted for as financial liabilities even though such instruments are only settled on liquidation. EFRAG considers that the IASB does not clearly explain why the IASB's preferred approach leads to a better accounting outcome. ~~is not convinced that the identified changes in classification outcomes relate to areas of IAS 32 that are problematic and is concerned about the impact that these classification changes will bring to the market.~~

~~31 EFRAG also considers that it would be useful to have separate guidance and explanations, similar to IAS 32, on how the IASB's preferred approach should be applied when the financial instruments are settled with the issuer's own equity instruments. In particular, when an entity uses its own equity instruments 'as currency' in a contract to receive or deliver a variable number of shares whose value equals a fixed amount.~~

~~3227~~ In general, EFRAG acknowledges that the DP's proposals on non-derivative financial instruments would address a number of identified challenges and agrees that the classification outcomes will remain largely the same for most types of non-derivative financial instruments. However, EFRAG also expresses reservations about the use of new terminology, which are explained in section 2 and in paragraph ~~3070~~ below.

Non-derivative financial instruments with alternative settlement outcomes

~~3328~~ In general, EFRAG welcomes the DP's proposals on non-derivative financial instruments with alternative outcomes and considers that the classification outcomes will remain largely the same for these types of non-derivative financial instruments (subject to EFRAG's reservations on the introduction of a new terminology).

~~3429~~ In section 5, EFRAG provides its comments in regard to financial instruments in which the issuer has the option for a liability or equity settlement and related discussions on whether the IASB should enhance the embedded derivative requirements and separate embedded derivatives or use of the attribution requirements to help in providing information about these types of instruments. Such comments also apply to non-derivative financial instruments.

Further guidance on an amount independent of the entity's available economic resources

~~3530~~ Paragraphs 3.17 to 3.24 of the DP propose additional guidance on the meaning of an amount independent of the entity's available economic resources. As already mentioned in section 2, EFRAG has some specific concerns on the new terminology in the DP. In particular '*amount independent of the entity's available economic resources*': The DP uses this terminology when defining a financial liability and for separate presentation requirements.

~~3631~~ EFRAG considers that assessing whether an amount is independent of the entity's available economic resources will always involve significant judgement, particularly when considering non-listed companies and financial institutions that issue complex instruments with many different variables.

~~3732~~ EFRAG understands that this would encompass fixed monetary amounts or amounts that vary in response to something other than the fair value of the entity's shares. However, EFRAG notes that financial instruments for which the amount is partly independent of the entity's available economic resources can also be classified as liabilities (e.g. foreign currency written call option).

~~3833~~ Furthermore, when the DP refers to equity, it states that equity claims could not contain either of the features that lead to a liability classification. That is, the amount cannot be '*independent of the entity's available economic resources*'. EFRAG considers that this could create confusion because if a claim is partly independent of the entity's available economic resources (e.g. redeemable shares or puttable shares at fair value in a foreign currency or indexed to a commodity), then one may argue that the amount of the claim is not independent of the entity's available economic resources and classify the claim as equity (particularly when dealing with derivatives which the net amount partly depends on the entity's available economic resources).

~~(a) EFRAG considers that the IASB should clarify which types of instruments are subject to the following guidance:~~

~~(i) Amount cannot exceed the entity's available economic resources; and~~

~~(ii) Amount cannot exceed the entity's available economic resources when considered in combination with other claims against the entity.~~

Other potential improvements

~~39 EFRAG considers that the IASB should discuss whether the presentation proposals on subclasses of equity could be linked to the classification and disclosure requirements. For example, for the most residual class of claims (e.g. ordinary shares), the IASB could develop specific requirements in terms of classification, presentation and disclosure, which could be linked.~~

~~4034~~ EFRAG ~~also~~ considers that the IASB could discuss alternative approaches for the subclasses of equity, as described below in section 6. For example, the IASB could ~~considier~~discuss whether the classification, presentation and disclosure requirements could be improved based on whether financial instruments will or may be settled in the issuer's own equity instruments (i.e. existing and potential shareholders).

Section 3B – Puttable exception

Question 4

The IASB's preliminary view is that the puttable exception would continue to be required under the IASB's preferred approach. Do you agree? Why, or why not?

EFRAG's response

EFRAG welcomes the IASB decision to retain the puttable exception as the new IASB approach does not solve all the issues that gave rise to the exception.

EFRAG also welcomes the DP's proposal to retain the disclosure requirements in IAS 1 paragraph 136A for instruments that meet the puttable exception.

EFRAG considers that the IASB should take the opportunity to understand the extent to which the exception is used in practice, the application challenges arising from it and whether potential improvements can be identified.

~~4135~~ EFRAG welcomes the IASB efforts to remove some of existing exceptions in IAS 32 that override the definition of a liability in the Conceptual Framework, which make it inconsistent within itself and with other standards.

~~4236~~ In its endorsement advice issued in May 2008, EFRAG supported the amendment to IAS 32 to provide a limited exception to the existing requirements as a short-term solution pending the outcome of its longer-term projects. EFRAG considered that such an approach was reasonable in the circumstances. In the endorsement advice, EFRAG noted that IAS 32 already included some exceptions to the Conceptual Framework definitions of equity and liabilities in order to try to keep up with the increasing sophistication of financial instruments.

~~4337~~ EFRAG still considers that the accounting treatment provided by paragraphs 16A to 16D of IAS 32 is relevant and should be retained unless the IASB is able to find another solution that addresses the issues that gave rise to the exception.

4438 Nonetheless, this should not prevent the IASB from exploring improvements to the existing guidance in paragraphs 16A to 16D of IAS 32 and related disclosures. The requirements of paragraphs 16A to 16F of IAS 32 have led to implementation issues and confusion, as evidenced by requests to the IFRS IC. In particular, [this relates to](#) practical difficulties in identifying the most residual instrument.

4539 EFRAG also notes that being equity classified, puttable instruments are not measured at fair value, as would be the case under liability classification. As a result, users may not have sufficient information to understand the economic effect of these claims. EFRAG acknowledges that for puttable instruments which meet the conditions, this problem is mitigated by the current disclosure requirements in paragraph 136A of IAS 1. EFRAG considers that these disclosure requirements provide useful information for users about expected future cash flows from such claims (assuming that such instruments would be measured at fair value). Thus, EFRAG suggests that the disclosure requirements in paragraph 136 of IAS 1 should not only be retained but also clearly state that it applies to instruments as described in paragraphs 16C and 16D of IAS 32.

4640 Finally, EFRAG considers that the IASB should take the opportunity to better understand how widely the exception is being applied in practice and how it can be improved.

Section 4 - Classification of derivative financial instruments

Question 5

The IASB's preliminary view for classifying derivatives on own equity—other than derivatives that include an obligation to extinguish an entity's own equity instruments—are as follows:

- a. a derivative on own equity would be classified in its entirety as an equity instrument, a financial asset or a financial liability; the individual legs of the exchange would not be separately classified; and
- b. a derivative on own equity is classified as a financial asset or a financial liability if:
 - i. it is net-cash settled - the derivative requires the entity to deliver cash or another financial asset, and/or contains a right to receive cash for the net amount, at a specified time other than at liquidation; and/or
 - ii. the net amount of the derivative is affected by a variable that is independent of the entity's available economic resources.

Do you agree? Why, or why not?

EFrag's response

EFrag welcomes the IASB's efforts to clarify the existing guidance on derivatives on own equity to address the issues that arise in practice without fundamentally changing the classification outcomes. EFRAG also welcomes the DP's proposal to classify derivatives on own equity in their entirety. ~~However, EFRAG considers that the IASB should further analyse the option of accounting for all derivatives on own equity as derivative assets or liabilities under the scope of IFRS 9.~~

~~However,~~ EFRAG is ~~also~~ concerned that although the classification outcomes will not be significantly affected, the proposed guidance differs significantly from current guidance, particularly in terms of terminology (e.g. the identification of different types of derivatives such as asset/equity and liability/equity exchanges), which would have a significant impact on the existing application guidance and introduce new uncertainties.

Finally, EFRAG welcomes the additional guidance on whether an instrument meets the fixed-for-fixed condition ~~the fixed-for-fixed condition (i.e. whether the net amount of derivative, embedded derivative and hybrid is affected by a variable that is independent of the entity's available economic resources)~~. ~~EFRAG considers that providing such guidance in this area would be a is good basis for targeted improvements to IAS 32. (i.e. whether it meets the fixed-for-fixed condition).~~ However, EFRAG we highlight raises a number of specific issues and considers that it would be important to have clear application guidance, particularly on foreign currency, which would help entities to apply the principles described in the DP.

The IASB's discussions on derivatives on own equity in general

~~47 EFRAG highlights the application challenges, the opacity of the current accounting treatment of derivatives on own equity under IAS 32 and the inability of users of financial statements to identify and assess these transactions in the financial statements.~~

~~4841 Therefore,~~ EFRAG welcomes the IASB's effort to better articulate the principles in IAS 32 and provide additional guidance with the objective of addressing the issues identified by the IFRS IC in the past. In particular, EFRAG acknowledges and welcomes the fact that the DP's proposed guidance:

- (a) continues to classify the derivative in its entirety rather than considering the individual 'legs' of the derivative;
- (b) has identified the main challenges in practical application of IAS 32 and developed additional guidance to clarify some complex areas such as:
 - (i) the fixed-for-fixed condition to derivatives on own equity;
 - (ii) the redemption obligation requirements;
 - (iii) the accounting within equity; and
 - (iv) the accounting for instruments with contingencies;
- (c) continues to focus on the substance of ~~the~~ transactions rather than the ir form; and
- (d) has not sought to change the accounting outcomes under IAS 32 significantly, but rather to improve the rationale of the existing requirements.

Different alternatives on accounting for standalone derivatives on own equity

Accounting for all derivatives on own equity as derivative assets or liabilities

- ~~49~~ Under IAS 32, a standalone derivative on own equity (e.g. written call option on own shares) and embedded derivatives on own equity (e.g. embedded written call option in a convertible bond) are classified as derivative assets or liabilities at fair value through profit or loss (under IFRS 9) if they meet the definition of a financial liability in IAS 32 (e.g. net-cash settled and net-share settled derivatives on own equity).
- ~~50~~ However, if such standalone and embedded derivatives meet the definition of equity in IAS 32 (e.g. fixed-for-fixed), then they are classified as equity (or an equity component) and not subsequently remeasured. If there is redemption obligation (further details in section 5), an entity recognises a liability for the present value of the redemption amount.
- ~~51~~ IAS 32, or other IFRS Standards, lack guidance on the presentation within equity of different equity components (e.g. reserves, other equity instruments, etc.).
- 5242 Under the IASB's preferred approach, the accounting outcome would be broadly similar to IAS 32 for most of the derivatives on own equity. However, the carrying amount of different sub-classes of equity component within total equity would be updated through an attribution mechanism.
- 5343 When discussing the accounting for derivatives on own equity, the IASB considered the possibility of scoping out derivatives on own equity from IAS 32 and classifying all derivatives on own equity as derivative assets or liabilities under the scope of IFRS 9.
- 5444 Such an approach would have the benefit of simplifying considerably the requirements in IAS 32 and would be in line with the view of many users of financial statements who argue that there are many complex instruments that attempt to qualify as equity but are not common shares. Such an approach would also be in line with the view that derivatives are executory contracts and that entities often buy their own shares in the market to settle the instrument, making it more similar to a cash-settled instrument. In addition, some holding this view also highlighted that existing requirements for derivatives (i.e. fixed-for-fixed condition) increased structuring opportunities from preparers that want to avoid fair value changes of derivatives on own equity being reflected in profit or loss.
- 5545 The IASB considered some of the challenges of such an approach (for example, the approach would be inconsistent with the classification of standalone obligations to issue a fixed number of ordinary shares as equity) and the fact that this approach would not meet the objectives of the IASB's preferred approach. Furthermore, the IASB considered that this would have similar limitations to the basic ownership approach considered in the predecessor project. Therefore, the IASB decided not to propose to classify all derivatives as derivative assets or liabilities under the scope of IFRS 9.
- 5646 EFRAG ~~acknowledges~~ agrees that such an approach, which would mean that all standalone and embedded derivatives that are currently classified as equity would be reclassified as liabilities and accounted for at fair value through profit or loss in accordance with IFRS 9, would be a fundamental change to IAS 32 and not aligned the objective of: limiting unnecessary changes to classification outcomes of IAS 32 that are already well understood and considered to provide useful information.
- ~~57~~ However, considering the potential simplification benefits of such an approach (e.g. eliminate the need for the redemption obligation requirements and the fixed-for-fixed condition) and following discussions with users of financial statements, EFRAG considers that the IASB should further analyse the possibility of accounting for all derivatives on own equity in the same way as other derivatives.

~~58 In particular, EFRAG considers that it is important to understand the views of stakeholders on this issue and to measure the impact on the financial statements of such an approach.~~

~~59 Finally, EFRAG considers that the IASB discussions on such an approach should take into account the existing disclosure requirements in IFRS 7 *Financial Instruments: Disclosures* (a maturity analysis of the financial liabilities) and the DP's proposal for additional disclosures on potential dilution, priority on liquidation and terms and conditions of financial instruments which could compensate any loss of information on the face of the financial statements.~~

Separate and classify separately the legs of the derivative

~~6047~~ In the DP the IASB discusses whether it should require a detailed componentisation of all derivatives on own equity. For example, a warrant to deliver own shares in exchange for receiving cash may be classified as an equity component (i.e. the obligation to deliver own shares) and an asset component (i.e. the right to receive cash).

~~6148~~ EFRAG agrees with the IASB's analysis in paragraph 4.20 of the DP that a detailed componentisation of all derivatives on own equity would create many conceptual and operational challenges. It would also be a significant change to current requirements. Therefore, EFRAG welcomes the IASB's preferred approach which is broadly similar to existing requirements in IAS 32 and IFRS 9 for derivatives, where the guidance is applied to contracts in their entirety.

Classification of derivatives on own equity under the IASB's preferred approach

~~6249~~ For classification purposes, the IASB identified different types of derivatives on own equity, as described in paragraph ~~Error! Reference source not found.~~⁹⁴ above. In particular, the IASB clearly distinguished those that could require the recognition of a liability for the redemption amount such as written puts or forward contracts to acquire own shares, which are discussed separately in section 5.

~~6350~~ Therefore, this section impacts mainly the guidance on the amount feature that replaces the fixed-for-fixed condition in IAS 32, as well as the foreign currency rights exception.

The IASB's preferred approach in general for asset/equity and liability/equity exchanges

~~64 As explained in paragraph 94 above, under the IASB's preferred approach, a derivative on own equity that is under the scope of section 4 would be classified as equity if the net amount of the derivative is not affected by a variable that is independent of the entity's available economic resources and the entity is not required to deliver cash or other financial assets at a specified time other than liquidation (i.e. it is physically settled or net-share settled). Gross-settled derivatives that are currently classified as equity in accordance with IAS 32's fixed-for-fixed rule are expected to be classified consistently in accordance with the proposed guidance.~~

~~6551~~ The DP proposes additional guidance on variables that affect the net amount of a derivative in paragraphs 4.45 to 4.66 of the DP, which is further discussed ~~in paragraphs~~ below. Gross-settled derivatives that are currently classified as equity in accordance with IAS 32's fixed-for-fixed condition rule are expected to be classified consistently in accordance with the proposed guidance.

~~6652~~ The DP also proposes changes to current requirements in IAS 32 to reflect the features used under the IASB's preferred approach. This would result in some classification changes:

- (a) foreign currency rights issues that meet the exception in IAS 32 (from paragraph ~~55122~~ onwards); and

- (b) net-share settled derivatives to deliver a fixed number of own shares in exchange for receiving a variable number of its own shares with a total value equal to a fixed amount of the entity's functional currency (paragraphs ~~60430~~ to ~~61434~~ below).

~~6753~~ Although EFRAG generally supports the IASB's efforts to better articulate the classification principles in IAS 32 for derivatives on own equity, EFRAG expresses the following concerns:

- (a) the IASB's preferred approach for the classification of derivatives on own equity will not fundamentally change the classification outcome, however the proposed terminology differs significantly from current requirements in IAS 32. For instance, the IASB uses a completely new terminology when referring to the classification of different types of derivatives (e.g. asset/equity exchanges, liability equity exchanges). EFRAG is concerned that the introduction of such terminology will introduce cost to preparers, complexity to existing requirements and significantly impact the existing application guidance which would have to be updated to reflect the new concepts and wording;
- (b) even if the new terminology leads to accounting outcomes broadly similar to the requirements in IAS 32, the IASB's preferred approach affects the accounting for some financial instruments that currently, to EFRAG's knowledge, do not raise concerns in practice (e.g. net-share settled derivative instruments). If any new approach brings about such changes this should be justified by a clear explanation of why it leads to a better accounting outcome;
- (c) for liability equity exchanges, it is hard to envisage an example of a basic (as opposed to highly bespoke), stand-alone derivative to extinguish a financial liability in exchange for delivering own equity instruments. In the context of embedded derivatives, the example of a convertible bond is easy to understand. It is not clear why this distinction is considered necessary or useful, except to place the current grossing up of certain derivatives under IAS 32 paragraph 23 on a more principled-based footing. However, this adds an unnecessary layer of complexity and creates an artificial distinction that inevitably fails in the case of purchased put contracts which are not grossed up as the entity can avoid payment;
- (d) the judgement in determining the impact of these may not be significantly simpler than the current fixed-for-fixed requirements; and
- (e) share price is considered to be a variable dependent on the entity's available economic resources, but other items that in many cases are used as proxies for share price (when shares are not actively traded) are considered to be independent variables.

~~6854~~ Therefore, EFRAG would prefer targeted improvements to current requirements in IAS 32, particularly improvements to the guidance on whether an instrument meets the fixed-for-fixed condition. In EFRAG's view a careful weighing of the potential benefits of the proposed new articulation of the underlying concepts of IAS 32 against the potential risks of unnecessary disruption and unintended consequences is essential. EFRAG considers that the guidance suggested in the DP (e.g. anti-dilution, time value of money, etc) is a good basis for targeted improvements to IAS 32.

Foreign currency rights exception

~~6955~~ EFRAG highlights that the DP's proposals on foreign currency would impact the classification of financial instruments that currently meet the foreign currency rights exception in paragraph 16 of IAS 32. This guidance addresses the accounting for rights, options and warrants to acquire a fixed number of additional shares pro rata

to all existing shareholders of a class of non-derivative equity instruments in which entities fixes the exercise price of the rights in currencies other than their functional currency. These rights are commonly described as 'rights issues'.

~~7056~~ Currently, rights issues offered for a fixed amount of foreign currency are classified as equity if such rights are issued pro-rata to all of an entity's existing shareholders in the same class for a fixed amount of currency, regardless of the currency in which the exercise price is denominated.

~~7457~~ In accordance with the IASB's preferred approach, such instruments would be classified as a derivative liability with related returns presented in OCI if certain criteria are met. The reason offered is the inconsistency with similar embedded contracts such as foreign currency convertible bonds which do not qualify for equity classification under IAS 32 as it does not meet the fixed-for-fixed requirements.

~~7258~~ Applying such an approach to financial instruments that currently meet the foreign currency rights exception in paragraph 16 of IAS 32 would have the conceptual benefit of removing exceptions to the fixed-for-fixed condition in IAS 32 and presenting within comprehensive income the changes in the foreign currency and fair value of the shares to be deliverable. Presenting separately the income and expenses that arise from such liabilities in OCI would also alleviate the tension on the impact of fair value changes in profit or loss and related volatility. However, EFRAG:

- (a) is not convinced such an approach would solve the concerns that led to the amendments published in 2009;
- (b) is not aware of any issues with the application of such an exception;
- (c) considers that with the criteria in its preferred approach the IASB would be replacing the existing classification exception by a presentation exception; this is because such an approach represents an exception to the IASB's principle that the income and expenses that arise from liabilities that depend on the entity's available economic resources should be separately presented in OCI;
- (d) considers that the proposal would significantly increase the complexity of the requirements in IAS 32 if separate presentation requirements only applied to the portion of income and expenses that depends on the entity's available economic resources (disaggregation approach) as the entity would have to make the split between the changes in the foreign currency and value of the shares to be deliverable;
- (e) the DP's proposals would lead to an additional item presented in OCI and would ~~create further raise the~~ discussion as to whether there should be subsequent reclassification to profit or loss ('recycling') ~~recycling~~;
- (f) contradicts the IASB's conclusion that such transactions are transactions with owners in their capacity as owners which should be recognised in the statement of changes in equity rather than in the statement of comprehensive income in accordance with IAS 1; and
- (g) contradicts another IASB conclusion that classifying rights as derivative liabilities ~~is was~~ not consistent with the substance of the transaction (paragraph BC4F).

~~7359~~ Therefore, EFRAG considers that the foreign currency rights issue is still relevant and should be retained until the IASB is able to find a solution that addresses the issues that gave rise to the amendments in 2009.

~~Partly independent variables~~

~~74~~ ~~To address the issue of the foreign currency rights issue exception, EFRAG considers that the IASB could explore an alternative approach for partly independent~~

~~derivatives, which encompass instruments that currently meet the foreign currency rights exception.~~

~~75 Paragraph 6.34 of the DP proposes a criterion for separately presenting income and expenses in OCI when related financial instruments are partly independent derivatives. EFRAG considers that the IASB should consider whether such a criterion could be used for classification purposes, that is, whether a partly independent derivative could be classified as equity if it meets a similar criterion.~~

~~76 EFRAG acknowledges the issues referred to in paragraph 4.33(c)² of the DP in regard to classifying partly independent derivatives in their entirety as equity instruments. However, we consider that the use of the criterion in paragraph 6.34 would mitigate the issue mentioned in paragraph 4.33(c).~~

Net-share settled derivatives

~~7760~~ Currently, net-share settled derivatives are classified as liabilities and measured at fair value through profit or loss. Under the IASB's preferred approach, net-share settled derivatives to deliver a fixed number of own shares in exchange for receiving a variable number of its own shares with a total value equal to a fixed amount are classified as equity. Considering the DP's attribution proposals, this would mean that the carrying amount of the derivative would have to be subsequently updated.

~~7861~~ EFRAG notes that this classification change is a consequence of updating the IAS 32 requirements and is not meant to address any specific concern that arises in practice. Although EFRAG ~~understandseconsiders~~ that most derivatives are physically gross settled or net-cash settled, we consider that the IASB has not clearly explained the benefits of such classification, in terms of relevance, ~~and would like to have stakeholders' views on such classification change~~. This is especially relevant if the IASB decides to have an attribution approach other than full fair value to update the carrying amount of the derivative.

~~7962~~ EFRAG also notes that liability/equity exchange contracts that are net-share settled fall under section 5 and therefore will require grossing up similarly to the gross share-settled forward contracts to buy and written puts over own equity. This is not clear from the DP and could benefit from better description as well as examples. EFRAG also notes that with such an approach, the financial statements would imply that the entity has to purchase own shares when this is not the case.

Additional specific guidance on variables that affect the net amount (i.e. fixed-for-fixed condition)

~~8063~~ Paragraph 4.45 to 4.66 of the DP proposes guidance on whether a specific variable that affects the net amount of the derivative precludes equity classification. This proposed guidance aims to clarify whether a derivative can be classified as equity if its net amount is affected by variables such as foreign currency, time value of money, anti-dilution provisions and contingencies (i.e. whether a derivative meets the fixed-for-fixed condition).

~~8164~~ EFRAG notes that a number of the submissions to the IFRS IC on IAS 32 were related to the fixed-for-fixed condition. When analysing the issues, the IFRS IC also identified that there was diversity in practice in many issues related to the application of the fixed-for-fixed condition. This is due to the fact that currently IAS 32 provides limited guidance on how to interpret the fixed-for-fixed condition. As a result, the IFRS IC either reported the issues to the IASB and/or requested the IASB to better explain the requirements in IAS 32.

² ~~if only some partly independent derivatives were to be classified as equity instruments, whether some types of variables, such as foreign currency indexation, should have different treatment from other variables, such as commodity indexation.~~

8265 EFRAG considers that such guidance is useful to promote consistency in practice. In particular, we consider that it is useful to have a key principle that is supported by practical application guidance. Therefore, EFRAG generally supports the direction of the IASB proposals in the DP and considers that EFRAG considers that the guidance suggested in the DP (e.g. anti-dilution, time value of money, etc) is a good basis for targeted improvements to IAS 32.-

8366 In regard to the variables analysed in paragraphs 4.45 to 4.66 of the DP, EFRAG raises a number of specific issues and considers that it would be important to have a clear implementation guidance, particularly on foreign currency, which would help entities to apply the principles described in the DP.

Foreign currency³

8467 This section is focused on whether the net amount of a derivative is impacted by foreign currency, resulting in a financial liability classification, similarly to the position under IAS 32.

8568 EFRAG considers that the issue of which functional currency should be the reference point in determining whether a derivative is denominated in a foreign currency as very important. Entities often issue financial instruments that are denominated in a currency other than its functional currency. A common example is the issuance of convertible bonds by a parent or subsidiary which are denominated in a currency (e.g. euros) other than its functional currency (e.g. Norwegian krone) for ease of access to investors.

8669 As IAS 32 does not currently make a specific reference to this issue, entities have an accounting policy choice which impairs comparability. Generally, entities have considered guidance in IAS 39 *Financial Instruments: Recognition and Measurement* (now replaced by IFRS 9). In these standards, a contract in the functional currency of either counterparty would be closely related which reflects the bargaining power of both parties to the contract.

8770 In addition, in November 2006 the IFRS IC discussed the issue of which functional currency should be the reference point in determining whether a derivative is denominated in a foreign currency but did not take the matter onto its agenda. Considering the lack of guidance and clarity on this issue, EFRAG welcomes guidance on this topic.

8871 Paragraph 4.49 of the DP explains that foreign currency would introduce an independent variable and the derivative would be classified as a financial asset or a financial liability. The DP then continues in paragraph 4.50 to explain what happens if an entity enters into a derivative contract on equity instruments of another entity within the same group. To determine whether the derivative could meet equity classification, the IASB also explains that the functional currency of the entity whose equity instruments form the underlying of the derivative should be the reference point.

8972 EFRAG agrees with the principle included in paragraph 4.50 of the DP as the relevant determination for the separate/individual accounts. Challenges arise when considering consolidated financial statements, including situations where an entity issues derivatives over equity instruments of another entity within the group. Considering the notions of 'reporting entity' and 'functional currency' that exist in IFRS Standards, ideally the principle in paragraph 4.50 of the DP should also apply to consolidated financial statements (as a single entity). However, we acknowledge

³ referred to as 'Currency or fixed units of financial assets in the DP'

that a group does not have a functional currency and such discussion is beyond the scope of this project. Therefore, we agree with the outcome proposed.

9073 However, EFRAG considers that, if the IASB were to proceed with this proposal, it the IASB should consider developing illustrative examples of derivative contracts on equity instruments of another entity within the same group to better explain how these principles would apply in practice considering different perspectives. For example, the classification in the separate financial statements of the subsidiary and parent and the consolidated financial statements of the group. Including examples where the shares of the subsidiary are denominated in a different currency (e.g. US Dollars) when compared to the currency used to settle the derivative and subsidiary's functional currency (e.g. euros).

9174 EFRAG also thinks that the sections on foreign currency (paragraph 4.50) and NCI (paragraph 4.62) should be cross referenced or situated closely together, as the first section settles the principle and the second better explains how this principle is applied to NCI. The same holds true for any conversion option identified in written puts as discussed in section 5.

9275 EFRAG also notes that the foreign currency variable is also important for the separate presentation requirements of derivatives that have been classified as liabilities. More specifically, it affects the assessment of whether income and expenses that arise from partly independent derivatives should be recognised in OCI (e.g. foreign currency denominated written put option).

Dependency on the entity's economic resources before deducting all other claims

9376 EFRAG welcomes specific guidance on this topic in this section given the complexity of the model and the new terminology. However, EFRAG considers that this may still be the subject of significant debates between preparers and auditors and will require significant judgement, therefore further examples may ~~also~~ be useful in this area.

9477 Paragraph 4.52 of the DP clearly considers that a derivative contract gross or net-share settled based on EBIT is different in nature than a contract based on the fair value of shares settled in shares. The DP seems to suggest that as interest and tax are excluded, EBIT only reflects changes in assets; however this would not be a problem where the entity has low debt. Furthermore, earnings include capitalised interest in some cases as well as other working capital type liabilities.

9578 Some would argue that in many cases EBIT or a multiple thereof (or other similar metrics) are considered to be proxies for the fair value of the entity's economic resources and that for purposes of consistency, these should also be classified as equity. The example in paragraph 4.52 of the DP is not clear whether the derivative is gross or net-settled in shares or whether it is cash-settled. Where EBIT is used as a proxy for the fair value of shares (e.g. in the case of unlisted shares), it is not clear why equity classification is not considered to be appropriate. Therefore, we consider that the IASB should consider this aspect in more depth and provide further explanations as to the rationale for the final approach taken. EFRAG considers that whilst the guidance may be clear and simple to apply in practice, the scope of instruments to be classified as equity could be narrower than economic reality would suggest.

Time value of money

9679 EFRAG notes that the impact of time value of money and the potential impact on the amount feature could pose interpretation problems and therefore welcomes the additional guidance. EFRAG agrees with the basic consideration that time value of money impacts all financial instruments whether it be directly or indirectly. Any final

definitions and guidance on this topic needs to be consistent as far as possible to the explanation and guidance in IFRS 9.

9780 EFRAG notes that the additional guidance creates the scope for more uncertainty and judgement as time value of money can be both a dependent and independent variable. EFRAG considers that further guidance is required to assist preparers and advisors in the exercise of judgement in this area. For example, what is considered to be 'leveraged', i.e. does this mean anything other than a one-to-one relationship? In the example provided in paragraph 4.54, both instruments seem to qualify for equity treatment, but it is not clear whether the strike price is comparable irrespective of the method used. Further examples of when the time value of money is an independent variable would support practical application.

9881 Considering the discussion above on the use of different currencies, EFRAG considers that additional guidance on the notion of 'benchmark interest rate of an unrelated currency' would be welcomed. For example, when an entity issues a foreign currency Bermuda option for NCI, it is possible that entities that belong to the group have different functional currencies and work in different markets. Therefore, it would be important to link this guidance to paragraph 4.50 of the DP.

9982 EFRAG considers that the DP does not provide sufficient guidance or examples to conclude that this should solve most practical application problems, especially as time value of money can be both a dependent and independent variable.

Dilution and distributions to holders of equity instruments

40083 Option contracts by unrelated parties (i.e. A sells a call option on the shares of C to B) generally does not include anti-dilutive provisions or provisions for distributions. On a theoretical basis, therefore, it is not clear why contracts where the issuer is involved need to include these adjustments.

40184 However, given that in practice these clauses give rise to considerable efforts to determine whether fixed-for-fixed-requirements have been met, additional guidance is welcome and the examples in paragraph 4.58 even more so. EFRAG considers that the guidance provided will go a long way towards solving most problems around practical application in this area.

Non-controlling interests

40285 EFRAG welcomes that the DP confirms the principles in IAS 1 on NCI when considering derivatives over own shares.

40386 However, for the avoidance of doubt, the examples should clarify who are the parties to the contract (parent, subsidiary and/or other parties); explain the treatment in the accounts of the parent and/or subsidiary and then conclude on the position on consolidation. Currently, the guidance is not always clear whether the contract meets equity classification in the financial statements of the subsidiary and/or parent before concluding on the treatment in the consolidated financial statements.

Contingencies

40487 Examples of contingencies outside of the control of both parties currently included in various contracts include:

- (a) Changes in indices (stock markets or consumer price)
- (b) Changes in other financial variables such as interest or exchange rates;
- (c) Changes in tax laws or other regulatory requirements such as capital requirements;
- (d) Changes in key performance indicators such as turnover, net income or leverage ratio;

- (e) Changes in control;
- (f) Changes in listing status (such as successfully completing an IPO); or
- (g) Cross-default settlement clauses.

~~40588~~ EFRAG agrees with the basic principle that contingent settlement features for which the contingency is outside the control of the entity are considered unavoidable and therefore preclude equity classification. The example in paragraph 4.66 explains when such an event does not impact either the timing or amount features, but more examples showing where either is impacted may also be useful.

~~40689~~ EFRAG also suggests that the IASB should consider developing further guidance on what constitutes in the control of the entity which can be complex in practice. For instance, when determining whether shareholders are making decisions as ‘part of the entity’ (as members of the entity’s corporate governance structure), or whether they are distinct from the entity itself when making these decisions (as holders of a particular instrument). This is also relevant for interpretation of clauses relating to initiation of IPOs or successful completion of IPOs etc.

Section 5 - Compound instruments and redemption obligation arrangements

Question 6

Do you agree with the IASB’s preliminary views set out in paragraphs 5.48(a)–(b)? Why, or why not? Applying these preliminary views to a derivative that could result in the extinguishment of an entity’s own equity instruments, such as a written put option on own shares, would result in the accounting as described in paragraph 5.30 and as illustrated in paragraphs 5.33–5.34.

For financial instruments with alternative settlement outcomes that do not contain an unavoidable contractual obligation that has the feature(s) of a financial liability as described in paragraph 5.48(c), the IASB considered possible ways to provide information about the alternative settlement outcomes as described in paragraphs 5.43–5.47.

- a. Do you think the IASB should seek to address the issue? Why, or why not?
- b. If so which approach do you think would be most effective in providing the information, and why?

EFrag's response

EFrag is not convinced that the accounting for a written put option on own shares that is issued together with ordinary shares should be the same as the accounting for a convertible bond. EFRAG does not consider that such transactions are similar and is concerned about the final outcome.

For financial instruments contingent on an uncertain event, EFRAG is concerned that, due to the complexity of the IASB's preferred approach (particularly the amount feature on liquidation), that the uncertainty and diversity in practice that exists today on the classification of instruments such as financial instruments mandatorily convertible into a variable number of shares upon a contingent 'non-viability' event would be resolved with the IASB's approach.

~~EFrag considers that the DP's proposals have the benefit of clarifying and eliminating the diversity in practice on the accounting for derivatives on own equity in which the entity has to transfer a variable amount of cash equal to the value of the underlying shares and clarifying the accounting within equity.~~

For financial instruments with alternative settlement outcomes that are controlled by the entity, EFRAG considers that information about the variability resulting from the different features included in these types of instruments could be provided through a better breakdown of equity components on the face of statement of financial position, together with improved disclosures on the terms and conditions of such financial instruments. EFRAG also considers that improvements to the indirect obligation requirements as described in section 8 could also improve the classification in specific cases.

~~As already highlighted in section 4, EFRAG considers that the IASB should further consider the possibility of scoping out derivatives on own equity from IAS 32 and classify all standalone and embedded derivatives on own equity as derivative assets or liabilities under the scope of IFRS 9. If, after this consideration, the IASB rejects putting all derivatives within the scope of IFRS 9, EFRAG recommends the IASB to consider the possibility of requiring symmetrical treatment between asset/equity exchanges and liability/equity exchanges.~~

Financial instruments with alternative settlement outcomes that are not controlled by the entity (the issuer)

Key challenges

40790 EFRAG acknowledges that many of the challenges that arise in practice with derivatives on own equity are related to:

- (a) whether it is appropriate that written put options and forward purchase contracts on an entity's own equity instruments are presented grossed-up rather than on a net basis like other derivatives (i.e. redemption obligation requirements);
- (b) how to account for transactions within equity when an entity has an obligation to extinguish its own instruments (e.g. NCI puts);
- (c) how to subsequently measure the redemption amount when the entity has to deliver the fair value of its own instruments (e.g. written puts with a fair value strike price);
- (d) whether the liability component should include the effect of any conditionality (e.g. probability-weighting the liability component based on the likelihood of the liability settlement outcome occurring); and

- (e) how to account for a financial instrument that gives the issuer the option for a liability or equity settlement.

~~40891~~ In this section of the DP, the IASB explains how the IASB's preferred approach addresses these issues. EFRAG has provided its comments accordingly, however as under the IASB's preferred approach the redemption obligation requirements are closely related to the compound instruments guidance, EFRAG starts by providing its comments on compound instruments.

~~40992~~ Finally, in paragraphs 1204 below, EFRAG suggests alternative approaches to the IASB on how to account for liability/equity exchanges.

Compound instruments

~~110~~ Under the IASB's preferred approach, an issuer would need to determine whether an instrument contains both a liability and an equity component similar to the approach under IAS 32. Based on the classification principle in the DP, where an entity is unable to avoid a settlement outcome that has feature(s) of a financial liability, the entity identifies this obligation first and classifies it as a non-derivative financial liability. Similarly to IAS 32, the entity would need to consider whether remaining rights and obligations would be classified as an equity component if it was in a separate contract.

~~11193~~ EFRAG welcomes the fact that the requirements in IAS 32 on compound instruments would be carried forward largely unaltered under the IASB's preferred approach. EFRAG considers that the current approach under IAS 32 to be well understood and giving rise to few problems in practice.

~~11294~~ However, EFRAG considers that it would be useful to require separate presentation in the statement of financial position of the equity components of compound instruments and derivatives on own equity (e.g. within a subclass) to help users better understand where the different components of complex financial instruments are presented.

Redemption obligation requirements

~~113~~ EFRAG notes that under the IASB's preferred approach (paragraph 161 above) entities will continue to apply a requirement similar to the existing redemption obligation requirement in paragraph 23 of IAS 32. More specifically, under the IASB's preferred approach a financial instrument that includes an obligation to acquire own equity for cash (e.g. written put option physically gross settled) will give rise to a financial liability for the present value of the redemption amount, even when there is an obligation that is conditional.

~~114~~ The IASB's preferred approach clarifies that this accounting treatment ensures that arrangements with the same liability and equity outcomes are classified consistently regardless of how they are structured. More specifically, it will ensure that the accounting for a written put option on own shares that is issued together with ordinary shares will be similar to the accounting for a convertible bond.

~~11595~~ EFRAG agrees with the DP's proposal to have the same settlement outcomes for instruments that are structured differently as this ensures the focus is on economic substance rather than legal form. However, EFRAG is not convinced that the accounting for a written put option on own shares that is issued together with ordinary shares should necessarily be the same as the accounting for a convertible bond.

~~11696~~ The suggested similarity between the economic substance of a written put and a convertible bond seems partly to be consequence of the IASB's decision to recognise a gross liability for the pay leg of the written put. In EFRAG's view, there are also important differences between the two instruments: in one case the entity has issued shares and might be required to repurchase them; in the other case an

entity might be required to issue shares in the future to settle the claim. The similarity between a convertible bond and a written put from the perspective of the holder assumes that the holder of the put also holds the underlying shares which is not necessarily the case.

41797 EFRAG questions the resulting outcome of the accounting within equity, which is described below.

Accounting within equity for written put options

41898 As a second step, and to improve consistency in the accounting for convertible bonds and written puts issued together with the issue of shares, the DP proposes new guidance on accounting within equity. More specifically, the DP proposes the following accounting:

- (a) the redemption amount is the present value of the strike price of the option;
- (b) the related equity is derecognised at the fair value of the ordinary shares at the issue date of the written put; and
- (c) the equity component representing the remaining rights in the arrangement, (i.e. representing a written call or conversion option in a convertible bond) is recognised as the sum of the premium received and the difference between the two amounts calculated above. In addition to the derecognition of equity mentioned above, under IAS 32 an entity is required to recognise the option premium received in equity. However, IAS 32 does not provide guidance on the accounting within equity of the two components.

41999 As already mentioned above, EFRAG does not consider that such transactions are necessarily similar and is concerned that the accounting for the equity component of a written put option reflects a written call or conversion option in a convertible bond. In particular, EFRAG considers that such an outcome is complex for users and preparers to understand, does not reflect the substance of the instruments and will not provide useful information to users, regardless of whether the carrying amount is affected by an attribution requirement. EFRAG considers that this accounting becomes even less meaningful for any attribution method other than at fair value.

420100 EFRAG notes that the DP introduces a new concept as derecognition of equity is not considered to be 'true derecognition' but merely a reflection of the change in characteristics of equity instruments. It is not clear what this means and what, if any, practical implications of such a new category of derecognition could be. Furthermore, the DP indicates that equity is the residual of the amounts recognised for the liability, the conversion option and cash received, however, it is not clear whether this includes the impact of valuation adjustments such as credit or debit valuation adjustments or funding valuation adjustments.

42101 In summary, EFRAG considers that the DP's proposals for the accounting within equity:

- (a) will increase significantly the complexity of the requirements on date of recognition as the equity component is changed from a written put to a written call or conversion option in a convertible bond. EFRAG also considers will be difficult for users to understand the outcome of such accounting treatment;
- (b) the carrying amount of the equity component will be subsequently updated in accordance with the attribution method selected by the IASB. EFRAG considers that it will be difficult for users to understand the outcome of such accounting treatment even if the attribution is at full fair value. If the IASB decides to use other attribution mechanism, EFRAG considers that users will not be able to understand the final outcome;

- (c) may increase confusion due to the new concept that derecognition of equity is not ‘true derecognition’ and what that means; and
- (d) the principles stated in paragraph 5.8 of the DP will be difficult to incorporate in IAS 32 as it would need detailed guidance and examples, as EFRAG does not consider that it is intuitive that a written put option (and other similar derivatives) should be analysed from classification purposes in a similar way as a compound instrument.

Subsequent measurement of fair value written puts

~~422~~102 Another important issue is how to subsequently measure written puts when the entity has to deliver the fair value of its own instruments. Currently, the subsequent measure changes in the redemption are recognised in profit or loss. However, some argue that subsequent measure changes in the redemption recognised in profit or loss result in counter-intuitive accounting.

~~423~~103 Under the IASB's preferred approach, the same principles are followed irrespective of whether the strike price is at fair value or for a fixed amount. Therefore, the liability component would represent the redemption amount - the obligation to pay the fair value of the equity instrument - as if it were unconditional. The remaining obligation for the entity is to exchange that obligation for an equity instrument with the same value, which will have a nil value. Thus, all of the returns on the claim will be captured by the liability component. As the amount of the claim is not independent of the entity's available economic resources, the separate presentation requirements will apply and the gains and losses that arise from the liability will be presented in OCI.

~~424~~104 As further explained in section 6, EFRAG considers ~~that the IASB needs that the DP's proposals have the benefit of clarifying the accounting for fair value puts and will ensure consistency with the accounting for shares redeemable at fair value (except those that fall under the puttable exception) o further discuss the scope and relevance of its proposals on separate presentation of liabilities with equity-like returns before proceeding to a change in IAS 32.-~~

Accounting for NCI puts

~~425~~105 In the consolidated financial statements, put options over NCI follow the same basic accounting per IAS 32 paragraph 23 (as discussed above in paragraph 170).

~~426~~106 The challenges of applying IAS 32 on written puts in general continues when applying the requirements to written puts of NCI. The challenges include whether:

- (a) The NCI is derecognised, or a contra-equity account is recognised within the consolidated equity when recognising the liability for the redemption amount; and
- (b) The subsequent measurement changes in the redemption amount is recognised in profit or loss or in equity, similarly to other transactions between equity holders.

~~427~~107 In the DP the IASB clarifies that its proposals for the accounting within equity for a written put option would also apply to NCI. Thus, applying the IASB's preferred approach, the accounting for put options over NCI in the consolidated financial statements would involve:

- (a) recognition of a liability component at the redemption amount, which will be subsequently remeasured in accordance with IFRS 9;
- (b) derecognition of the NCI on which put options are written, at the fair value of the ordinary shares of the subsidiary at the date the put options are issued; and

- (c) recognition of the residual as an equity component for the implicit written call option on the subsidiary's shares.

~~428~~108 The carrying amount of the equity component is updated over time through the attribution of comprehensive income, to help users assess the allocation of the residual returns. At maturity, the carrying amounts of the equity component and the liability, are transferred to ordinary shares. If the put option expires unexercised, then the carrying amounts of the redemption amount and the conversion option would be reclassified to NCI.

~~429~~109 For fair value NCI puts, the DP clarifies that the treatment as described in paragraph ~~103~~179 would also apply to NCI puts with a strike price at fair value, where the equity component will be nil and all of the returns on the claim will be captured by the liability component and related returns recognised in OCI as described.

~~430~~110 EFRAG considers that the DP's proposals have the benefit of clarifying the accounting for NCI puts including those with a strike price at fair value and will ensure consistency with the accounting for shares redeemable at fair value.

~~431~~111 EFRAG welcomes the DP's discussion on accounting within equity for put options over NCI as this is an issue that creates diversity in practice. Regarding the derecognition of the NCIs on which put options are written, EFRAG notes that current practice is mixed as some consider it logical to derecognise the NCI while others consider such derecognition as inappropriate. This could be the case when a put option is not at a fixed price which some interpret as that the NCI continue to have equity-type exposure and that the NCI should continue to be recognised. Neither approach is currently forbidden by paragraph 23 of IAS 32. Nonetheless, EFRAG expresses the same concerns as in paragraph ~~99~~175 above in regard to recognising an equity component that represents an implicit call option as compared to the put option.

~~432~~112 Whilst the DP clarifies that the component of equity (whether shares issued or NCI) is derecognised, it does not deal certain conceptual issues that have been raised in the past or certain related application issues. For example:

- (a) Why changes to the redemption amount (especially for written puts at fair value) should fall under the principles in IFRS 9 around recognition in profit or loss rather than those in IFRS 10 and IAS 1 around transactions between equity holders;
- (b) The treatment of profit allocation and dividends paid to NCI under IFRS 10 when the NCI have been derecognised;
- (c) The impact of the changes on other topics such as earnings per share, i.e. derecognised shares means that subsidiary's income is fully included, but derecognised shares may need to be considered for fully diluted EPS. This may be different from the current situation;
- (d) Whether the accounting should differ based on whether the written put forms part of a business combination or whether it was entered separately; and
- (e) The DP does not provide guidance on the treatment when there is uncertainty around how many shareholders would exercise a cash option in allocation rights as per ESMA's enforcement decision EECS/0214-03.

~~433~~113 Therefore, EFRAG concludes that there are various conflicts that have to be resolved on the basis of derecognition of the equity component. Furthermore, as noted, EFRAG has serious concerns about both the recognition of a conversion option as well as an attribution process to components of equity.

Financial instruments with alternative settlement outcomes that are contingent on uncertain event

~~434~~114 In accordance with paragraph 19 of IAS 32 if an entity does not have an unconditional right to avoid delivering cash or another financial asset to settle a contractual obligation, the obligation meets the definition of a financial liability. Similarly, an obligation dependent on a counterparty exercising its right to redeem is a financial liability as the entity does not have the unconditional right to avoid delivering cash or another financial asset.

~~435~~115 Paragraph 25 of IAS 32 also deals with situations where cash settlement is contingent on circumstances beyond the control of both the issuer and the holder of the instrument. The issuer of such an instrument does not have the unconditional right to avoid delivering cash or another financial asset (or otherwise to settle it in such a way that it would be a financial liability). Therefore, it is a financial liability.

~~436~~116 The IASB's preferred approach is similarly based on whether an entity has the unconditional right to avoid all settlement outcomes of a financial instrument that has the feature(s) of a financial liability. Any conditionality would be included in the derivative representing the remaining rights and obligations and not in the non-derivative financial liability.

~~437~~117 It is worth noting that in regard to automatic mandatorily convertible bonds with a cap, on the IASB's preferred approach the entity would first classify the obligation to deliver a variable number of its own shares with a total value equal to a fixed amount as a non-derivative liability component. In identifying the liability component, the entity would not consider the uncertainty that arises from conditionality, i.e. the likelihood of the share price falling below the cap. Once the liability component is identified, the entity would classify the remaining rights and obligations applying the classification principle of the IASB's preferred approach for derivative financial instruments.

~~118~~ EFRAG ~~considers~~ notes that the ~~IASB's preferred approach~~ suggestions for contingencies, such as mandatorily convertible bonds with a cap that is triggered automatically, would not change ~~significantly~~ current requirements significantly and would be aligned to the IFRS IC decisions up to date. The IASB's suggestions would also have the benefit of bringing more bring clarity on whether measurement of the liability should reflect the probability-weighting of the liability component based on the likelihood of the liability settlement outcome occurring. Such guidance is particularly important for to clarifying the accounting for financial instruments that are mandatorily convertible into a variable number of shares upon a contingent 'non-viability' event, which have been raising concerns around the measurement of the liability component. EFRAG notes that according to the IASB's approach, the liability component must be measured at the full amount that the issuer could be required to pay immediately.

~~119~~ Nonetheless, due to the complexity of the IASB's preferred approach (particularly the amount feature on liquidation), EFRAG is not convinced that the uncertainty and diversity in practice that exists today on the classification of instruments such as financial instruments mandatorily convertible into a variable number of shares upon a contingent 'non-viability' event would be resolved with the IASB's approach.

~~138~~ In addition, EFRAG considers that it would bring clarify to current accounting, particularly on whether measurement of the liability should reflect the probability-weighting of the liability component based on the likelihood of the liability settlement outcome occurring. Such guidance is particularly important to clarify the accounting for financial instruments that are mandatorily convertible into a variable number of shares upon a contingent 'non-viability' event, which have been raising concerns around the measurement of the liability component. EFRAG notes that according to

~~the IASB's approach, the liability component must be measured at the full amount that the issuer could be required to pay immediately.~~

Financial instruments with alternative settlement outcomes that are controlled by the entity

~~439~~120 Some financial instruments have alternative settlement outcomes and give the entity an unconditional right to choose the settlement outcome, such as a reverse convertible bond that gives the issuer the option to settle with a fixed number of own shares or deliver cash.

~~440~~121 Under IAS 32, this financial instrument would be classified as equity in its entirety as the entity has the unconditional right to avoid delivering cash. Also, the entity has no contractual obligation to deliver a variable number of its own equity instruments.

~~441~~122 Under the IASB's preferred approach, this instrument would also be classified as equity in its entirety as the entity has the unconditional right to avoid the liability settlement. In the absence of further specific requirements, these instruments will be classified in their entirety even if the alternative settlement outcome may be affected by variables that are independent of the entity's available economic resources (e.g. foreign currency reverse convertible bond; gold indexed callable share). As a result, information about the variability resulting from such variables will not be provided.

~~442~~123 The IASB discussed potential ways to provide information about the alternative settlement outcomes, including separation of embedded derivatives from the equity host instrument or presentation and disclosure, such as attribution within equity.

~~443~~124 EFRAG notes that, under IAS 32, if an entity has an unconditional right to avoid delivering cash or another financial asset to settle a contractual obligation, the obligation meets the definition of equity. Therefore, enhancing embedded derivative requirements and separating embedded derivatives would be a significant change to current requirements, and consequently to current practice.

~~444~~125 In addition, questions could arise on how instruments should be split. For example, a reverse convertible bond could be considered:

- (a) an equity component that represents the obligation to deliver a fixed number of shares and a derivative component that represent the issuer's right to choose cash payment instead of the fixed number of shares if it is a cheaper alternative; or
- (b) an instrument that includes an unconditional right of the entity to settle a claim either by transferring a fixed number of equity instruments (which would be an equity settlement) or a specified amount of cash (which would be a liability settlement). That is, it would include a liability host and an embedded derivative (i.e. purchased put option on own equity).

~~445~~126 Further, EFRAG notes that these instruments are often affected by multiple variables (e.g. foreign currency, market price of the shares, etc.) and it will be difficult to provide information about all those different features through separation of embedded derivatives and recognition of fair value changes in profit or loss. In addition, such requirements will be costly for preparers. Finally, EFRAG notes that adding attribution requirements to help in providing information about financial instruments with alternative outcomes at the entity's option would also add costs and complexity to current requirements (as further detailed in section 6).

~~446~~127 Therefore, EFRAG considers that information about the variability resulting from the different features included in these types of instruments could be provided

through a better breakdown of components within equity and improved disclosures on the terms and conditions of such financial instruments, especially where economic compulsion may play a role in the entity's exercise of its discretion.

~~147~~128 EFRAG also consider that improvements to the indirect obligation requirements as described in section 8 could aid the classification in specific cases (e.g. where an option does not have commercial substance). Also the issues related to economic compulsion are addressed in section 8.

EFRAG's alternative approach

~~148~~ As already mentioned in paragraph 105 above, EFRAG recommends that the IASB should consider the possibility of scoping out derivatives on own equity from IAS 32 and classify all standalone and embedded derivatives on own equity as derivative assets or liabilities under the scope of IFRS 9.

~~149~~ If the IASB decides not to proceed with such an approach, EFRAG recommends that the IASB consider the possibility of requiring symmetrical treatment between asset/equity exchanges and liability/equity exchanges⁴. Currently, recording a liability for the present value of the fixed forward price as a result of a forward contract is inconsistent with the accounting for other forward contracts. Such an approach would mean that the entities would not be required to recognise a liability for the entity's redemption obligation.

Section 6 - Presentation

Question 7

Do you agree with the IASB's preliminary views stated in paragraphs 6.53–6.54? Why, or why not?

The IASB also considered whether or not it should require separation of embedded derivatives from the host contract for the purposes of the presentation requirements as discussed in paragraphs 6.37–6.41. Which alternative in paragraph 6.38 do you think strikes the right balance between the benefits of providing useful information and the costs of application, and why?

EFRAG's response

EFRAG considers that, as a first step, the IASB needs to clearly identify all the cases (derivatives and non-derivative financial instruments) which currently lead to counter-intuitive accounting under IFRS Standards and further discuss the scope of the separate presentation requirements for financial liabilities.

In addition, EFRAG considers that if the requirements for separate presentation of financial liabilities in OCI are to be implemented, such information could be provided within disclosures and, then these requirements should apply only to liabilities, derivatives and embedded derivatives that are solely dependent on entity's available economic resources. Similarly, EFRAG considers that the requirements they should only apply only to embedded derivatives that are separated from the host and hybrid instruments that, as a whole, are solely depend on the entity's available economic resources.

⁴ Under IAS 32 and the IASB's preferred approach recording a liability for the present value of the fixed forward price as a result of a forward contract would inconsistent with the accounting for other forward contracts

Separate presentation of financial liabilities in the balance sheet and income and expenses in OCI

~~150~~ As already mentioned above in section 1, EFRAG acknowledges that a binary classification may not convey all of the similarities and differences between the different financial instruments, thus classifying claims as liabilities or equity may not provide sufficient information to users.

~~151~~129 Therefore, EFRAG welcomes the DP's discussion ~~on~~ on how the introduction of specific presentation requirements for subclasses of liabilities could help in providing additional information to users, particularly about liabilities ~~that have only one of the two liability features (i.e. either the amount or timing feature)~~ that have equity-like returns. We consider that improvements to presentation are important even if stakeholders disagree on the best classification approach.

~~152~~130 Currently, IAS 1 sets out the overall requirements for financial statements, including how they should be structured, the minimum requirements for their content and the current/non-current or liquidity distinction.

~~153~~131 In terms of statement of financial position, an entity must separate current and non-current assets and liabilities (unless presentation based on liquidity provides information that is reliable and more relevant); must include a number of line items on the face of the statement of financial position; and present additional line items, headings and subtotals if necessary to fairly present the entity's financial position.

~~154~~132 In terms of the statement of financial performance, a number of line items and subtotals are specified for both in profit or loss and OCI. In addition, expenses recognised in profit or loss should be analysed either by nature (raw materials, staffing costs, depreciation, etc.) or by function (cost of sales, selling, administrative, etc.).

~~155~~133 EFRAG notes that the DP's proposal, when considered as a whole (i.e. creation of subclasses of liabilities, separate presentation requirements within the statement of financial position and statement of financial performance and arranging claims by priority), would imply significant changes to IAS 1 and IFRS 9 and current practice, particularly for entities with complex financing and capital structures.

~~156~~134 In particular, EFRAG highlights that the DP's proposals would:

- (a) give rise to separate presentation requirements for three classes of financial liabilities which would affect both the statement of financial position and statement of financial performance:
 - (i) financial liabilities and derivatives for an (net) amount that is dependent on the entity's available economic resources;
 - (ii) financial liabilities and derivatives for an (net) amount that is independent of the entity's available economic resources;
 - (iii) partly independent derivatives for which the net amount that is neither completely independent nor solely dependent on entity's available economic resources.
- (b) increase the use of OCI in the statement of financial performance; and
- (c) if the IASB requires entities to present financial liabilities and equity in order of priority on the face of the statement of financial position, as in paragraph Error! Reference source not found.²⁴⁴ above, elements in the statement of financial position would be arranged by both liquidity (current and non-current) and by priority on liquidation for the claims side.

457135 As explained below, EFRAG would welcome some of the DP's proposals on providing more information about financial liabilities with equity-like return presentation of financial liabilities, but not all.

Statement of financial performance

458136 Some obligations of an entity to transfer economic resources are linked to its own performance (e.g. obligation to transfer cash equal to the fair value of ordinary shares). Remeasuring the amount of these obligations through profit or loss may lead to what some consider counter-intuitive accounting. This is because when an entity performs well, the liability increases and a loss is recognised (and vice-versa). Recognising changes in the carrying amount of such financial instruments in profit or loss may also appear counter-intuitive due to the accounting mismatch that arises from incomplete recognition of changes in the value of other assets and other liabilities of an entity.

459137 This counter-intuitive accounting was one of the concerns that led to the puttable exception in IAS 32. Somewhat similar concerns led to the 'own credit risk' amendments to IFRS 9. In its comment letter to the IASB's Discussion Paper *A Review of the Conceptual Framework for Financial Reporting*, EFRAG also noted that requirements in IFRS Standards have led to financial reporting that many believe is counter-intuitive for a number of instruments such as puttable shares, derivatives over own equity (including NCI puts), perpetual instruments that entitle holders to discretionary payments that are fixed or determinable, and instruments that require an entity to distribute an amount based on a proportion of profit or revenue. Finally, in its Discussion Paper *Classification of Claims*, EFRAG mentioned that bail-in instruments classified as liabilities could lead to counter-intuitive accounting. This is because the entity records income when these instruments are written-down.

460138 To address the concerns linked to counter-intuitive accounting, the DP refers to the possibility of presenting income and expenses that arise from financial liabilities and derivatives where the amount depends on the entity's own performance separately, in OCI or using a separate line item within profit or loss. Under the IASB's preferred approach an entity should separately present in OCI, without subsequent recycling, income and expenses arising from financial liabilities and derivative financial assets and liabilities that depend on the entity's available economic resources.

461139 EFRAG considers that, as a first step, the IASB needs to further assess which situations (relating to derivatives and non-derivative financial instruments) lead to counter-intuitive accounting under IFRS Standards and why this is the case. EFRAG further notes that separate presentation in OCI is one potential solution to counter-intuitive outcomes in profit or loss, but not the only one. For example, alternative approaches to be enhance the information provided could include using a separate line item within profit or loss, presenting in OCI or through disclosures.

462140 EFRAG can see arguments both in favour and against presenting income and expenses in OCI that arise from financial liabilities and derivative financial assets and liabilities that depend on the entity's available economic resources.

463141 On the one hand EFRAG acknowledges some of the similarities between this issue and the 'own credit risk' amendments to IFRS 9 as described in paragraph 6.48 of the DP. In addition, EFRAG considers that the IASB proposals have the benefit of providing a conceptual solution to what some see as counter-intuitive accounting for puttable shares and derivatives over own equity (including NCI puts).

464142 On the other hand, EFRAG notes that the own credit risk issue only arises in the context of financial liabilities designated under the IFRS 9 fair value option and

that when the amendment was issued, own credit risk was considered a temporary change in measurement until maturity and considered difficult to realise.

465143 In addition, EFRAG notes that many believe that there are cases where an increase (decrease) in a financial liability should be reflected as performance, even if its amount depends on the entity's available economic resources. For example, obligations for a cash-settled share-based payment and net-cash settled purchased call options (when an entity performs well, it realises a gain). In addition to this:

- (a) the use of OCI is a controversial issue which interacts with the revised *Conceptual Framework for Financial Reporting*. EFRAG notes that if the IASB decides to expand the use of OCI, there is likely to be a call for a new debate on the notion of performance and for the IASB to further clarify the dividing line between profit or loss and OCI;
- (b) under the IASB's preferred approach, gains and losses would not be recycled to profit or loss, because the nature of these income and expenses will not change and will therefore not be relevant to assessments of performance at a future date. EFRAG considers that there are strong arguments in favour of requiring recycling on settlement date, when the gain or loss is realised. However, if, the gains and losses were to be reported in OCI and not recycled, then EFRAG considers that it would be useful to require disclosures of the amounts recognised in OCI and the movements within equity when the instrument is settled (e.g. how much would have been reclassified if the IASB had required reclassification upon derecognition);
- (c) the IASB is silent on whether an entity would be required to present the amounts recognised in OCI as a separate component within equity in the statement of financial position and whether there should be a subsequent transfer within equity. Current requirements in IFRS 9 do not permit an entity to recycle the amounts in OCI that are related to changes in the entity's own credit risk. However, IFRS 9 permits their subsequent transfer within equity;
- (d) the existing requirements in IFRS 9 would be impacted not only in terms of OCI but also on separation of hybrids⁵. EFRAG would recommend the IASB to assess the impact of its proposed changes to IFRS 9 before proceeding; and
- (e) entities may try to structure claims to meet the description of this new class in order to avoid reporting changes in the carrying amount of claims within profit or loss.

466144 In summary, while EFRAG considers that in some cases separately presenting income and expenses in OCI could provide useful information (e.g. shares redeemable at fair value), EFRAG doubts that it would result in the most useful information in all cases. Thus, EFRAG considers that the IASB should clearly identify all the cases (derivatives and non-derivative financial instruments) which currently lead to counter-intuitive accounting under IFRS Standards, further discuss the scope of the separate presentation requirements for financial liabilities and discuss whether such information could be provided within disclosures~~continue to discuss the scope of its separate presentation proposals for financial liabilities that depend on the entity's available economic resources. In particular, EFRAG suggests the IASB to consider the situations identified in paragraph 235 and 241 and the pros and cons identified in paragraphs 239 to 241 when deciding which income and expenses should be presented in OCI.~~

⁵ EFRAG expresses below a number of concerns with the IASB's approach for hybrids and partly independent derivatives

Partly independent derivatives

467145 If a liability or derivative is partially independent of the entity's available economic resources, EFRAG agrees that the most conceptually sound approach would be the **disaggregation approach**. That is, an entity would be required to separate the effects of the variables that affect the amount of an instrument into profit or loss (e.g. foreign currency) and OCI (e.g. value of share). This is because splitting the different components would provide a better reflection of the effect of the entity's own performance in comprehensive income.

468146 However, EFRAG considers that such model would increase significantly the complexity of the requirements in IAS 32, would be costly to apply and would always generate an artificial split as preparers will not be able to eliminate the effects of the interrelation between the different variables such as share price and foreign currency changes. This approach would also widen the use of OCI.

469147 EFRAG acknowledges that the **criteria-based approach** would address the cost issue of the disaggregation approach. However, EFRAG considers that the 'criteria-based approach' (all in or all out):

- (a) constitutes an exception to the principle that only gains or losses that arise from liabilities and derivatives that depend on the entity's available economic resources should be presented in OCI. This would result in variables that are independent of the entity's available economic resources being reflected in OCI, even if restricted to a number of instruments;
- (b) would increase complexity in terms of presentation in the statement of financial position as the IASB would need to identify separately within profit or loss and OCI those liabilities that are fully dependent, those that are partially dependent and those that are not;
- (c) would involve judgement about the facts and circumstances when applying the criteria, particularly when assessing whether the 'foreign currency is imposed by an external factor' as in paragraph 6.34(d) of the DP (e.g. use of the wording 'practically possible');
- (d) would lead to dissimilar accounting for derivatives and non-derivatives. This is because non-derivative financial liabilities would only be separately presented if the amount of the claim is solely dependent on the entity's available economic resources (e.g. shares redeemable at fair value). It is not clear whether the separate presentation requirements are also applied to non-derivatives that are partly dependent on the entity's available economic resources (e.g. shares redeemable at fair value in a foreign currency); and
- (e) would also widen the use of OCI.

148 Overall, EFRAG does not support the DP's proposal to present separately in the statement of financial performance (in OCI) derivatives, embedded derivatives and hybrids which the net amount is affected by variables that are both independent and dependent on the entity's available economic resources. EFRAG considers that if the IASB decides to further explore the requirements for separate presentation of financial liabilities in OCI, then they should be applied only to financial liabilities and derivatives for which the amount is solely dependent on or affected by the entity's own performance.

470149 Nonetheless, EFRAG considers that such information could be provided within disclosures and apply only to liabilities, derivatives and embedded derivatives that are **solely** dependent on entity's available economic resources.

Separate presentation requirements to all embedded derivatives in hybrid instruments

474150 EFRAG considers that if the requirements for separate presentation of financial liabilities in OCI are to be implemented, then these requirements should apply only to embedded derivatives that are separated from the host (but not required) and hybrid instruments that, as a whole, are solely dependent on the entity's available economic resources (e.g. shares redeemable at fair value);

151 EFRAG considers that separate presentation of all embedded derivatives in hybrid instruments would maximise the benefits of the separate presentation requirements. However, EFRAG is concerned about the costs and complexity of always requiring the split of hybrids instruments just for the purpose of using OCI. If the IASB decides to proceed, EFRAG would then recommend ~~that~~ the IASB to assess the impact of such proposals.

472152 Nonetheless, EFRAG considers that such information could be provided within disclosures and apply only to embedded derivatives that are separated from the host (but not required) and hybrid instruments that, as a whole, are solely dependent on the entity's available economic resources (e.g. shares redeemable at fair value).

Statement of financial position

473153 In regard to the statement of financial position, the DP proposes the use of additional lines items or sub-classifications for the presentation of liabilities and derivatives for which the (net) amount fully or partly depends on the entity's own performance (e.g. share price).

474154 EFRAG notes that the IASB will need to consider how these presentation requirements will interact with the existing requirements in IAS 1 (e.g. in terms of minimum line items). More specifically, whether the separate presentation requirements will be reflected as simply a separate line item, a new subtotal or a separate category.

475155 The presentation may also depend on the IASB's final decision on disaggregation and criteria-based approach. If the disaggregation approach is used, only two subclasses of instrument will exist (solely dependent or not dependent). If the IASB opts for the criteria-based approach, then the IASB will need to develop three categories (solely dependent, partially dependent and not dependent).

476156 Considering this, EFRAG would suggest the IASB to consider whether such detailed information could be presented within the notes of the financial statements, linking directly the changes in liabilities with the gains or losses recognised in OCI and the movements within equity.

477157 In regard to the DP's discussion on arranging claims by priority, EFRAG notes that currently most non-financial entities make the distinction between current and non-current assets/liabilities and organise the line items within each category typically by liquidity.

478158 EFRAG also notes that currently many financial institutions use the exception described in paragraph 60 of IAS 1 which states that an entity shall present all assets and liabilities in order of liquidity when a presentation based on liquidity provides information that is reliable and more relevant than separately presenting current and non-current assets, and current and non-current liabilities.

479159 Considering this, EFRAG considers that requiring entities to arrange the claims by priority on liquidation on the face (paragraph Error! Reference source not found.²⁴⁴ above) would:

- (a) be inconsistent with current practice and would introduce a different organisation between assets (liquidity) and liabilities (priority);
- (b) would raise questions on how to arrange liabilities that have a high priority on liquidation but have to be liquidated in the short term, particularly for consolidated financial statements;
- (c) mean that users could face additional difficulties in determining the working capital of an entity;
- (d) raise the same issues described in paragraph ~~218341~~ below (i.e. defining priority within consolidated financial statements can be challenging)

~~180160~~ EFRAG would prefer to have information related to priority on liquidation reflected in the disclosures (please see section 7). Such an approach would be less disruptive than presentation on the face, while providing the same information.

Question 8

The IASB's preliminary view is that it would be useful to users of financial statements assessing the distribution of returns among equity instruments to expand the attribution of income and expenses to some equity instruments other than ordinary shares. Do you agree? Why, or why not?

The IASB's preliminary view is that the attribution for non-derivative equity instruments should be based on the existing requirements of IAS 33. Do you agree? Why, or why not?

The IASB did not form a preliminary view in relation to the attribution approach for derivative equity instruments. However, the IASB considered various approaches, including:

- a. a full fair value approach (paragraphs 6.74–6.78);
- b. the average-of-period approach (paragraphs 6.79–6.82);
- c. the end-of-period approach (paragraphs 6.83–6.86); and
- d. not requiring attribution, but using disclosure as introduced in paragraphs 6.87–6.90 and developed in paragraphs 7.13–7.25

Which approach do you think would best balance the costs and benefits of improving information provided to users of financial statements?

EFRAG's response

EFRAG acknowledges that the attribution approach has some benefits, such as providing information about distribution of returns among the different types of classes of equity and reflecting the same information as the 'narrow equity' approach. However, EFRAG ~~questions whether~~ considers that the ~~benefits~~ costs of the information provided by the attribution approaches (i.e. attributing total comprehensive income to equity instruments other than ordinary shares and updating the carrying amounts of those equity instruments based on that attribution) would exceed the related ~~costs~~ benefits.

EFRAG recommends the IASB to discuss improvements to existing presentation requirements without the attribution mechanism (i.e. more disaggregation of equity components on the face of the financial statements to help users to, for example, distinguish existing shareholders from potential shareholders) and provide information about dilution through improvements to IAS 33 and disclosures. If attribution is retained, EFRAG recommends the IASB to use the method that is similar to the currently used for NCI and IAS 33. That is, based on the relative position of existing and potential shareholders at the year end.

Expand the attribution of income and expenses to some equity instruments other than ordinary shares

Information on subclasses of equity

~~484~~161 EFRAG notes that the identification of subclasses of equity is not an entirely new concept. Currently, the Conceptual Framework already mentions (previous versions also) that equity may be sub-classified in the statement of financial position and that such classifications can be relevant to the decision-making needs of the users of financial statements when they indicate legal or other restrictions on the ability of the entity to distribute or otherwise apply its equity (paragraph 4.20 of the 2010 Conceptual Framework and paragraph 65 of the 1989 Framework).

~~482~~162 EFRAG also notes that many entities, particularly financial institutions, already show different sub-classifications of equity. For example:

- (a) issued capital / called up share capital that includes for example ordinary shares and preference shares;
- (b) other equity instruments such as perpetual bonds, equity components of compound instruments and derivatives on own equity;
- (c) reserves;
- (d) retained earnings;
- (e) other comprehensive income;
- (f) profit of the year attributable to the shareholders of the parent; and
- (g) non-controlling interest.

~~483~~163 The use of subclasses of equity is also aligned with EFRAG's views included in the EFRAG comment letter on the IASB DP *Conceptual Framework for Financial Reporting*, where EFRAG considered that primary and secondary equity claims are fundamentally different and that IFRS Standards should reflect those differences.

~~484~~164 Therefore, EFRAG welcomes the DP's discussion on potential improvements to the presentation of subclasses of equity instruments and how they could provide additional information to users, even though it will create the need for the IASB to develop new definitions for the new subclasses of equity.

Definition and scope of each subclass of equity

485165 The IASB's preferred approach would require total equity, and changes in equity, to be disaggregated between *ordinary shares* and *equity instruments other than ordinary shares*.

486166 The DP states that an *ordinary share* is the class of equity that is the most subordinate claim and requires the entity to transfer economic resources only at liquidation and the amount of economic resources to be transferred at liquidation is equal to a pro-rata share of the entity's net assets on liquidation that remain after all higher priority claims have been satisfied.

487167 EFRAG notes that *equity instruments other than ordinary shares* would encompass non-derivative instruments (e.g. non-cumulative preference shares and participating equity instruments) and derivative instruments.

488168 However, EFRAG considers that if the IASB is to differentiate a subclass of *equity instruments other than ordinary shares*, then EFRAG considers that it would be useful to have additional guidance:

- (a) the classification of the many different types of ordinary shares with different rights, while determining the most residual class of financial instrument, has proven to be difficult in the past, particularly with the application of the puttable exception. In its letter to the IASB DP *Conceptual Framework for Financial Reporting*, EFRAG identified a number of challenges related to an approach based on the most residual instrument;
- (b) how the IASB's preferred approach would fit in non-corporate structures, such as partnerships, and cooperatives;
- (c) whether perpetual bonds⁶ would be considered as *equity instruments other than ordinary shares*, even if they share similar characteristics to ordinary shares, and how the attribution would be made to such instruments. EFRAG notes that such instruments will not be converted into ordinary shares;
- (d) how this definition would deal with financial instruments which can be written-down. That is, these financial instruments could be seen as the most subordinated instruments, more than ordinary shares⁷, in case of resolution (for more details on additional Tier 1 convertible bonds please see paragraph [247380](#));
- (e) the interaction between IAS 1 and IAS 33 in terms of definitions of 'ordinary equity shareholders' and 'potential equity shareholders'; and
- (f) whether equity-settled share-based payments would be within the scope of the attribution requirements.

Assessment of the attribution requirement proposals

489169 EFRAG considers that attributing total comprehensive income to some equity instruments other than ordinary shares and using such an attribution mechanism to update the carrying amounts of some equity instruments has some potential benefits:

- (a) showing the 'wealth transfer' or 'distribution of returns' among the different type of equity instruments;

⁶ A perpetual bond is a non-redeemable bond with no maturity which pays a stream of interest indefinitely.

⁷ Additional Tier 1 instruments that have a trigger that kicks-in before resolution can be more absorbing than equity.

- (b) reflecting the same information as the ‘narrow equity’ approach (with the narrow equity approach, changes in value of the financial instruments with characteristics of equity classified as liability would impact retained earnings. With the IASB’s preferred approach the carrying amount of equity instruments other than ordinary shares would also be updated against retained earnings); and
- (c) limiting the accounting differences between liability and equity treatments, thereby limiting the incentives to structure instruments to achieve a particular accounting outcome.

~~490~~170 EFRAG considers that such information could be particularly useful if it reflected the full fair value changes of each individual equity instrument. For example, information about fair value changes of each individual forward or option would provide useful information about the wealth transfer between the ordinary shareholders and potential shareholders.

~~494~~171 However, EFRAG is concerned that the introduction of subclasses of equity and attribution mechanism will introduce significant complexity and increase costs for preparers. EFRAG also ~~questions whether~~considers that the benefits of the information provided by the attribution approaches (i.e. attributing total income and expense to equity instruments other than ordinary shares and updating the carrying amounts of those equity instruments based on that attribution) would not exceed the related costs.⁸

~~492~~172 Furthermore, in paragraph 6.63 the DP argues that the attribution of comprehensive income to equity instruments other than ordinary shares and subsequent update would be similar to the presentation of NCI. However, in EFRAG’s view the attribution of comprehensive income to equity instruments other than ordinary shares has a different nature.

~~493~~173 Its objective is not to reflect the relative interests of holders of equity instruments other than ordinary shares. Although the carrying amount of NCI is currently updated, it simply reflects changes in the part of the residual (assets less liabilities) owned by non-controlling interests or changes in the proportion held by NCI. The allocation of profit or loss and comprehensive income to NCI and owners of the parent are currently required by IAS 1 and follows the consolidation method set out in IFRS 10. It is not a separate measurement method for the equity instruments. This method currently requires that ‘when potential voting rights or other derivatives containing potential voting rights, exist, the proportion of profit or loss and changes in equity allocated to the parent and NCI is determined solely on the basis of existing ownership interests and does not reflect the possible exercise or conversion of potential voting rights and other derivatives’. Therefore, EFRAG considers that the objective of showing ‘how the equity instruments affect each other’s returns’ is conceptually and economically different from existing guidance on attribution.

~~494~~174 Considering all the challenges identified, in paragraph ~~197~~304 EFRAG suggests an alternative approach to the IASB.

Attribution requirements and their impact on primary financial statements

~~495~~175 In this section, EFRAG identifies general concerns that affect the primary financial statements (concerns related to each primary financial statement are described in the following sections).

⁸~~During the consultation period, EFRAG will develop outreach activities with the objective, among others, of assessing the cost and benefits of the IASB’s discussions on presentation requirements for different classes of equity.~~

496176 Overall, EFRAG has the following comments:

- (a) EFRAG is concerned about the increased complexity and costs of the DP's proposals, particularly when considering that the IASB would require entities to update the carrying amount of their derivatives on own equity, which may be challenging if those fair values are not observable. EFRAG notes that entities will have to, even if not listed, determine the fair value of their equity instruments other than ordinary shares, compute an attribution method for derivatives and non-derivatives, present the results in the statement of financial position and statement of financial performance and keep track of these movements in the statement of changes in equity;
- (b) EFRAG has heard mixed views on the usefulness of expanding the attribution requirements to ordinary shares and equity instruments other than ordinary shareholders;
- (c) EFRAG notes that the DP does not specifically mention the impact of the introduction of subclasses of equity on the presentation requirements in the statement of financial position and statement of financial performance. That is, the DP does not specify whether equity instruments other than ordinary shares represent a new category, subtotal, one line item within equity or many new line items (e.g. split between derivatives and non-derivatives or by key classes of instruments such as options, forwards, etc.);
- (d) EFRAG considers that it will be difficult to obtain a relevant attribution requirement for equity instruments other than ordinary shares in the statement of financial performance while, at the same time, reaching a meaningful update of the carrying amount within equity, particularly when considering that different elements of equity instruments other than ordinary shares may have different attribution methods;
- (e) EFRAG considers that it is difficult to assess what would have to be changed in IAS 32, and other standards to encompass the proposed guidance on the attribution of comprehensive income in the statement of financial performance and statement of financial position. It is EFRAG's understanding that the IASB would have at least to consider amendments to the requirements in IAS 1, IAS 32 and IAS 33;
- (f) expanding the attribution requirements and updating the carrying amount of equity instruments other than ordinary shares would not, by itself, reflect the entire effect of the wealth transfer between existing shareholders and potential shares. This is because there are financial instruments that are settled with own equity but are accounted for as liabilities in their entirety. Such wealth transfer would not be seen so clearly within equity as gains or losses that arise from such instruments go through comprehensive income;
- (g) the IASB would have to evaluate whether an attribution method can be applied to partnerships, cooperatives and organisational structures other than corporate. In particular, EFRAG considers that the IASB should make clear that financial instruments that meet the puttable exception would be classified as ordinary shares;
- (h) currently the scope of IAS 33 is applicable only to listed companies (parent or consolidated). If the scope of any new attribution requirements is wider than the scope of IAS 33, subsidiaries would have to apply concepts from IAS 33 even if they are scoped out of IAS 33.

Attribution requirements in the statement of financial performance and EPS

497177 Under IAS 1, an entity is required to attribute total comprehensive income to owners of the parent and non-controlling interest. In the DP the IASB is considering

expanding the attribution of total comprehensive income to *equity instruments other than ordinary shares*.

498178 EFRAG notes that the DP's approach is focused on the attribution of total comprehensive income to equity instruments other than ordinary shares (i.e. a change to paragraph 81B(b) of IAS 1). However, EFRAG considers that it is not clear whether the DP's attribution proposal would encompass changes to the existing attribution requirements on profit or loss in paragraph 81B(a) of IAS 1.

499179 If the attribution mechanism is also to be applied to profit or loss, EFRAG considers that such a split would affect the calculation of basic EPS, as currently the starting point for the numerator of the EPS is profit or loss related to the owners of the parent company (subject to adjustments), ignoring income and expenses included in OCI. This would mean, that Basic EPS would also ignore the financial liabilities for which the amount depends on the entity's available economic resources.

200180 EFRAG notes that Basic EPS is a fundamental measure of an entity's performance and that the IASB should carefully consider the impact of its preferred approach on the calculation of Basic EPS. Finally, if the calculation method of Basic EPS is going to be actually changed, EFRAG is concerned about changing it simply through a consequential amendment.

Attribution requirements in the statement of financial position

204181 EFRAG notes that the discussion in the DP is mainly focused on the statement of changes in equity and statement of financial performance. However, EFRAG regrets that the IASB does not deal with the statement of financial position.

202182 EFRAG highlights that in practice preparers use several equity components (issued capital, other equity instruments, reserves, retained earnings, OCI, etc.) which would increase the complexity in terms of attribution when compared to NCI. For example, entities would have to analyse how the allocation of comprehensive income to ordinary shares and equity instruments other than ordinary shares would affect the allocation of comprehensive income to reserves, retained earnings and particularly to separate components of OCI. To ensure the understandability of the attribution requirements on the face of the statement of financial position, the IASB may need to reconsider the format of the statement of financial position. In particular, the use of tabular format for the equity section may be required, where all line items are either attributed to ordinary shares or classes of equity other than ordinary shares.

203183 Furthermore, if the attribution mechanism is applied to equity component recognised as an *equity instrument other than ordinary shares* and the IASB uses an attribution other than full fair value, EFRAG questions the relevance of the information provided on the face of the statement of financial position.

204184 Although it is not clear from the DP, EFRAG would expect that any amount recognised as equity instrument other than ordinary shares would not be subsequently derecognised when the instrument is exercised. Therefore, when presenting equity instruments other than ordinary shares, the carrying amounts on the face would reflect both instruments that have been already settled and instruments that will be settled in the future. Arguably, new ordinary shareholders will only be interested in information regarding instruments that will be settled in the future.

Statement of changes in equity

205185 EFRAG is also concerned that an attribution approach would increase significantly the complexity and movements within the statement of changes in equity, blurring its usefulness.

Attribution for non-derivative equity instruments should be based on the existing requirements of IAS 33

206186 The fact that the IASB is discussing different attribution methods for different equity instruments other than ordinary shares indicates that it will be difficult to achieve a meaningful result for both the statement of financial performance and statement of financial position.

207187 EFRAG is concerned that the result of using different methods may lead to an artificial allocation of total comprehensive income to different subclasses of equity, without adding significant value to users.

208188 EFRAG considers that if the IASB uses different methods to update the carrying amount of equity instruments other than ordinary shares and NCI, then users will have difficulties in understanding how each component has been updated, which could lead to the misinterpretation of the resulting information.

209189 Finally, although EFRAG is not in favour of an attribution mechanism:

- (a) EFRAG considers that an attribution based on the existing requirements of IAS 33 for non-derivative equity instruments could be applied in practice. We note however that the scope of the attribution requirements is wider than the scope of IAS 33 and that entities that are not currently applying the concepts of IAS 33 would be required to use the Standard for attribution purposes; and
- (b) EFRAG would welcome more examples of non-derivatives instruments that would be considered other than ordinary shares and subject to attribution requirements.

Attribution approach for derivative equity instruments

210190 Although EFRAG is not in favour of an attribution mechanism, between the three attribution approaches provided for derivatives, EFRAG prefers the IASB's full fair value approach for relevance and cost-benefit purposes. EFRAG considers that the use of the full fair value approach could result in an understandable 'measurement' basis for the carrying amount of equity instruments other than ordinary shares (particularly, for equity components of convertible bonds and derivatives on own equity) and that such information would be particularly useful if it reflected the full fair value changes of each individual equity instrument (not by grouped by type or other). Such an approach would also have the benefit of aligning the 'measurement' basis for derivatives on own equity that have been classified as financial liabilities. The full fair value approach would also produce information that would be similar to the information that would result as if only ordinary shares were considered as equity instruments (depending on how non-derivative, non-ordinary share equity instruments would be accounted for if there were to be considered as liabilities).

211191 However, EFRAG is concerned that this may result in ordinary shares or equity subclasses other than ordinary shares having a deficit balance and is concerned about directly updating/measuring components of equity. Instead, EFRAG considers that the IASB should focus on providing better information about different components or subclasses of equity through disclosures rather than implementing an attribution mechanism.

212192 In regard to the remaining attribution approaches described in the DP, EFRAG considers that the average-of-period and end-of-period approaches would be complex and costly to apply as the entity would have, for example, to calculate the relative fair value of its own equity instruments. It is also difficult for EFRAG to see the relevance of the information provided by these methods for the purposes of updating the carrying amount of equity instruments other than ordinary shares,

particularly when updating the carrying amount of each individual equity component of convertible bonds and options.

Disclosures only approach

243193 In paragraph 6.87 of the DP the IASB acknowledges the costs and complexity of any approach to attribute total comprehensive income to equity derivatives and discusses a ‘disclosure only’ approach as a way to provide information about the effect of derivative equity instruments on ordinary shares.

244194 Such an approach would encompass additional disclosures about potential dilution (section 7) and extending the existing disclosure requirements related to the fair value of financial liabilities in IFRS 7 to equity instruments other than ordinary shares. The IASB argues that this would result in similar information being provided about derivatives on own equity regardless of whether they are classified as financial assets, financial liabilities or equity instruments.

245195 EFRAG welcomes the DP’s proposal to provide more information about the effect of derivative equity instruments on ordinary shares through diluted earnings per share and other disclosures. However, EFRAG is concerned about the related costs of extending the existing disclosure requirements related to the fair value of financial liabilities in IFRS 7 to equity instruments other than ordinary shares, particularly if Level 1 inputs (i.e. quoted prices in active markets) are not available.

246196 Alternatively, EFRAG considers that the IASB could discuss a number of additional improvements other than simply additional disclosures. This is discussed in the section below.

EFRAG’s alternative approach

247197 To provide more information about the effect of equity instruments other than ordinary shares, EFRAG considers that the IASB could combine a number of different improvements:

- (a) improve presentation by requiring further disaggregation of equity on the face of the statement of financial position and disclosures related to the different components/classes of equity;
- (b) improve current requirements in IAS 33 based on the shortcomings that the IASB identified in the DP; and/or
- (c) improve current disclosures in IAS 33 on dilution, including the distribution of returns when there is full dilution (section 7).

248198 Finally, if expanding the attribution requirements to equity instruments other than ordinary shares is deemed necessary and retained, EFRAG recommends the use of the method that is currently used for NCI and IAS 33, based on the relative position of existing and potential shareholders, but without updating the carrying amounts within equity.

Improvements to presentation within equity

249199 Currently, IAS 1 only requires the presentation of ‘issued capital and reserves attributable to owners of the parent’ and ‘non-controlling interests’. From its initial research, EFRAG observed that when entities present their equity within the statement of financial position, there is often a lack of disaggregation and consistency on the presentation of categories, subtotals and lines items.

220200 Therefore, EFRAG considers that the IASB should discuss potential improvements to the content and structure of the statement of financial position within equity. For example, currently financial institutions often refer to ‘issued capital’ and ‘other equity instruments’ within the equity section of the statement of financial position. Thus, the IASB could consider the introduction of additional line

items, subtotals and categories to separately present, for example, financial instruments that will or may be settled in the issuer's own equity instruments (distinguishing existing vs potential shareholders).

Improvements to current requirements in IAS 33

224201 The DP acknowledges shortcomings in IAS 33 requirements including the exclusion of out-of-the money financial instruments that could have dilutive impacts at future dates (paragraph [Error! Reference source not found.324](#) below for more details). Having developed principles for identifying liabilities and equity, it is appropriate and timely for the IASB to, in parallel, consider how to enhance IAS 33. For example, to help users to better assess the allocation of returns amongst different classes of equity, the IASB could start by improving the requirements in IAS 33 by addressing the shortcomings identified in the DP, aligning the requirements in IAS 33 with the requirements in IAS 32 and IAS 1 (e.g. definitions) and addressing the issues that arise in practice (e.g. lack of transparency around the calculation of the weighted average number of ordinary shares).

222202 EFRAG's support for an IAS 33 update is consistent with its response to the 2008 IASB Exposure Draft *Simplifying Earnings Per Share* which reflected feedback from stakeholders, including users of financial statements, on some of the principles that could be adopted to enhance the calculation of both the basic and diluted EPS.

223203 One of the 2008 ED proposals was that, for instruments that are remeasured at fair value through profit or loss, the related potential ordinary shares should not be included in the EPS calculations (this was then described as the 'fair value method'). EFRAG supported the 'fair value method' alongside the need for additional disclosures that could inform users on future potential dilution effects related to instruments that were recognised at fair value through profit or loss.

224204 The DP proposes to align the attribution to non-derivative equity instruments other than ordinary shares to the requirements in IAS 33. At the same time, the attribution to classes of derivative equity instruments aims to enhance the information available for users beyond that provided by IAS 33. The ideas within the attribution approaches are aligned with some of the ideas for improving the EPS calculation that were made in the 2008 ED proposals. For instance, in the arguments for the full fair value attribution approach, Paragraph 6.75(b) observes that, unlike IAS 33, where dilution is based on the intrinsic value, an attribution approach that is based on the fair value of an option contract reflects the probability that the ordinary shares will be issued.

225205 However, as noted in various places in this comment letter, there is a concern about the complexity and costs associated with any of the three attribution approaches. Hence, as an alternative to the attribution approaches, EFRAG proposes the revision of IAS 33 requirements together with the enhancement of disclosures of equity instruments.

226206 EFRAG acknowledges that the review of IAS 33 is considered to be challenging; however, EFRAG considers that the challenges that will arise with the attribution mechanism will be greater than reviewing IAS 33. The existing shortcomings could be addressed more efficiently through disclosure of potential dilution instead of an attribution system of equity claims. However, using an enhance IAS 33 instead of attribution raises the question as to whether IAS 33 should be extended to all entities or whether attribution should be limited to the scope of IAS 33.

Alternative attribution mechanism with updating carrying amounts

227207 If the IASB decides to proceed with an attribution approach, EFRAG considers that the IASB could consider the possibility of an attribution approach that would

take into account the relative position of existing shareholders and possible exercise or conversion of potential ordinary shares (similar to IAS 33 approach).

Section 7 - Disclosure

Question 9

The IASB's preliminary view is that providing the following information in the notes to the financial statements would be useful to users of financial statements:

- a. information about the priority of financial liabilities and equity instruments on liquidation (see paragraphs 7.7–7.8). Entities could choose to present financial liabilities and equity instruments in order of priority, either on the statement of financial position, or in the notes (see paragraphs 6.8–6.9).
- b. information about potential dilution of ordinary shares. These disclosures would include potential dilution for all potential issuance of ordinary shares (see paragraphs 7.21–7.22).
- c. information about terms and conditions should be provided for both financial liabilities and equity instruments in the notes to the financial statements (see paragraphs 7.26–7.29).

Do you agree with the IASB's preliminary view? Why or why not?

How would you improve the IASB's suggestions in order to provide useful information to users of financial statements that will overcome the challenges identified in paragraphs 7.10 and 7.29?

Are there other challenges that you think the IASB's should consider when developing its preliminary views on disclosures?

EFRAG's response

EFRAG considers that disclosures are a key part of the project and welcome the IASB's discussions. We acknowledge that the proposed disclosures, as a whole, would represent a significant extension of disclosures on financial instruments on own equity. However, they would provide a greater level of detail about financial instruments classified as equity, making the level of disclosure more similar to financial instruments that are classified as liabilities

In regard to disclosures on priority on liquidation, EFRAG notes that some considerations would have to be taken into account in terms of the reporting entity which is being considered. In regard to disclosures on potential dilution, EFRAG recommends the IASB to further discuss the scope of such disclosures. Finally, EFRAG provides a number of suggestions to improve current disclosures.

228208 EFRAG generally welcomes the IASB's proposed disclosures about the priority of claims on liquidation, potential dilution and information about terms and conditions. EFRAG considers that improvements to existing disclosures is a key part of this project, not only for the consolidated financial statements of a group but also to the separate financial statements of the entities within a group.

229209 Currently, IFRS Standards require some disclosures about the entity's capital structure, potential dilution and terms and conditions of financial instruments. However, there are a number of limitations. In particular, EFRAG agrees with the IASB's assessment that there is a significant difference between the information provided for items classified as equity compared with those classified as liabilities and that more information is needed about financial instruments classified as equity.

230210 EFRAG consulted users of financial statements to understand their needs in terms of information about an entity's claims. Users considered that:

- (a) the classification needs to be supported by suitable disclosures about the contractual terms and conditions;
- (b) entities should provide better disclosures about potential dilution. They wanted more information that would help them in assessing the effects of dilution resulting from instruments settled with own equity; and
- (c) entities should provide better disclosures on the 'waterfall'. They considered that information about priority of claims was useful to them, although some considerations would have to be taken into account in terms of the reporting entity which is being considered.

234211 Therefore, EFRAG agrees that the DP's proposals on disclosures will help investors better understand the entity's capital structure and the impact of financial instruments with characteristics of equity.

232212 EFRAG acknowledges that the proposed disclosures, as a whole, would represent a significant extension of disclosures on financial instruments on own equity. However, they would provide a greater level of detail about financial instruments classified as equity, making the level of disclosure more similar to those that are classified as liabilities. This may be particularly true for financial institutions that issue complex financial instruments in response to regulatory requirements and other entities with complex capital structures.

Disclosure on priority of financial liabilities and equity instruments on liquidation

233213 Currently, entities (and especially financial institutions) have a variety of debt and equity instruments with different levels of seniority and subordination, with each instrument having its own rights, benefits, costs and risk.

234214 IFRS Standards already require some disclosures about the entity's capital structure, however, there are a number of limitations:

- (a) IFRS 7 requires some specific disclosures about financial liabilities, however it does not have similar requirements for equity instruments; and
- (b) IAS 1 requires a company to disclose information in the financial statements to evaluate a company's objectives, policies and processes for managing capital. These disclosures are more oriented to issued capital and not debt instruments classified as equity. The outcome is often boilerplate disclosures about the goal of optimising the weighted average cost of capital without providing the details to support or to evaluate such statements.

235215 EFRAG considers that detailed information about an entity's capital structure, including how it changes over time, is fundamental to users as they need information about:

- (a) management making capital structure decisions in terms of the mix between equity and debt and the relative costs of each;
- (b) the relative returns to each holder and the implications on the company's liquidity and solvency;
- (c) the priority of claims in the event of liquidation; and
- (d) if they are investors in the entity, the position of their investments in the capital structure.

236216 Therefore, EFRAG supports the DP's proposal to improve disclosures on priority of financial liabilities and equity instruments on liquidation.

237217 Nonetheless, EFRAG notes that some considerations would have to be taken into account in terms of the reporting entity which is being considered. EFRAG notes that, in most jurisdictions, it is the legal entity that has the capacity to enter into agreements or contracts, assume obligations, incur and pay debts, sue and be sued in its own right, and is ultimately held responsible for its actions.

238218 Therefore, providing information about priority of claims on liquidation for consolidated financial statements can be a challenging exercise and may be inconsistent with the individual entities of the group. Considering this, EFRAG recommends the IASB to continue to develop proposals to improve disclosures on priority of claims on liquidation both on separate and, if practicable, consolidated financial statements and any interactions between the two.

239219 Finally, EFRAG considers that such disclosures should reflect the carrying amounts presented in the statement of financial position and not the fair value amounts required by IFRS 7. This is because it would require entities to calculate the fair value of their instruments on own equity and would break the link to the statement of financial position. In addition, EFRAG notes that fair value amounts would even be more onerous for non-listed entities.

Disclosures about potential dilution

240220 Currently, entities have a variety of liability and equity instruments that gives the right or the option to the holder to acquire or settle the claim with ordinary shares in the future, particularly financial institutions. IFRS Standards already require some disclosures on potential dilution. More specifically, IAS 33 already requires disclosure of:

- (a) the amounts used as the numerators in calculating diluted EPS and a reconciliation of those amounts to profit or loss attributable to the parent entity for the period;
- (b) the weighted average number of ordinary shares used as the denominator in calculating diluted EPS and a reconciliation of these denominators to each other;
- (c) instruments that could potentially dilute basic EPS in the future, but were not included in the calculation of diluted EPS because they are antidilutive for the period(s) presented;
- (d) a description of those ordinary share transactions or potential ordinary share transactions that occur after the balance sheet date and that would have changed significantly the number of ordinary shares or potential ordinary shares outstanding at the end of the period if those transactions had occurred before the end of the reporting period.

241221 In paragraphs 7.13 - 7.15 of the DP the IASB identifies a number of limitations regarding information provided by IAS 33. These limitations mean that users of financial statements have difficulties to determine the full impact that derivatives on own equity and other financial instruments may have on their position. In addition, EFRAG highlights that the diluted EPS is seen as an historical measure and not a predictor of dilution or a forward-looking number.

242222 Therefore, EFRAG supports the DP's proposal to improve disclosures on dilution, particularly disclosures around the total number of ordinary shares outstanding or potentially outstanding at the end of the period and their effects.

243223 EFRAG considers that providing the users with the information about sources of potential dilution of the capital would increase the quality of the information provided in the financial statements and will help users to make the informed decisions. In EFRAG's view the additional information about potential dilution can

be provided through the notes to the financial statements and should not impose excessive additional costs to the preparers.

244224 EFRAG recalls that, in its comment letter to the IASB Discussion Paper *Conceptual Framework on Financial Reporting*, it had already identified potential ways to disclose dilutive effects:

- (a) scenario analysis, depicting the instruments in issue and their rights and/or payoffs in various material scenarios; and/or
- (b) the provision by the entity of financial models showing the rights holders of various instruments have on net cash inflows, and how the number and types of these instruments may change.

245225 However, EFRAG notes that currently IAS 33 applies only to entities whose ordinary shares or potential shares are publicly traded. Considering this, EFRAG recommends the IASB to further discuss the scope of such disclosures. That is, whether such disclosures would only apply to listed entities and whether they should apply both to separate and consolidated financial statements.

Information about terms and conditions

246226 EFRAG highlights the importance of having improvements to the disclosure requirements for financial instruments with characteristics of equity in many circumstances. Even though IFRS 7 already requires the key terms and conditions of financial instruments to be disclosed, it is not always clear how the instruments are classified and why an instrument had been classified as equity or as liability.

247227 ESMA has recently published a report, *Enforcement and Regulatory Activities of Accounting Enforcers in 2017*, which identified a number of deficiencies on disclosures related to financial instruments classified as equity. In particular, EFRAG notes that for financial instruments that have many features, it is often difficult to understand what the key features are that lead to the classification of equity or liability.

248228 Therefore, considering the lack of requirements in regard to disclosures on the terms and conditions of financial instruments, particularly for financial instruments with characteristics of equity, EFRAG considers that the IASB should give high priority to additional disclosures on the terms and conditions of financial instruments with characteristics of equity.

249229 For example, if the Common Equity Tier 1 ratio of a bank falls below 5.125%, additional Tier 1 instruments are automatically converted into Common Equity Tier 1 instruments or written down. The specific mechanism may be specified in the contractual conditions. One point to consider is how to disclose the information about write downs.

Other potential improvements

Potential improvements to disclosures in IAS 1 on restrictions to transfer cash

250230 Many users have mentioned in the past that they often look for information about the nature and extent of any significant restrictions of the entity's ability to transfer funds to its shareholders in the form of cash dividends or any significant restrictions of the entity's ability to repay debt. To address user's needs, it could be argued that IAS 1 could be improved to require additional disclosures about the impact of externally imposed capital requirements (e.g. those resulting from borrowing arrangements, legal/regulatory requirements or contractual arrangements) or the existence of any other significant restriction (e.g. solvency test, cash flow test, undistributable reserves ~~etc.~~) on the entity's ability to transfer, in practice, funds to its shareholders and creditors.

Section 8 - Contractual terms

Question 10

Do you agree with the IASB's preliminary view that:

- a. economic incentives that might influence the issuer's decision to exercise its rights should not be considered when classifying a financial instrument as a financial liability or an equity instrument?
- b. the requirements in paragraph 20 of IAS 32 for indirect obligations should be retained?

Why, or why not?

EFRAG's response

EFRAG welcomes the IASB's discussion on the role of economic incentives for classification purposes and agrees with the DP's proposal to clarify that economic incentives that might influence the issuer's decision to exercise its rights should not be considered when classifying a financial instrument as a financial liability or equity instrument. This is because EFRAG considers that considering economic incentives for classification purposes may raise more questions than answers.

EFRAG also considers that retaining and improving the indirect obligations requirements in paragraph 20(b) of IAS 32 may alleviate some of the issues related to economic compulsion (to consider for example whether an entity is legally prohibited from exercising one of the settlement alternatives). Accordingly, EFRAG suggests improvements to current requirements.

Economic incentives that might influence the issuer's decision to exercise its rights

251231 In accordance with paragraph 15 of IAS 32, the classification of financial instruments is made in accordance with the substance of the contractual arrangement and the definitions of a financial liability, a financial asset and an equity instrument. However, IAS 32 is silent on the role of economic compulsion and incentives.

252232 As highlighted in paragraph 8.6 of the DP, the IFRS IC has discussed the role of contractual obligations and economic compulsion in the classification of financial instruments and asked the IASB whether anything could be done to achieve greater clarity. The issue is related to the fact that even though the terms and conditions of a financial instrument might grant the entity the right for an equity or liability settlement (leading to equity classification), there may be economic incentives for an entity to choose the liability option.

253233 EFRAG considers that this is an important topic and welcomes the IASB's discussion on the role of economic compulsion and incentives for classification purposes. EFRAG also welcomes the DP's proposal to clarify that economic incentives that might influence the issuer's decision to exercise its rights would not be considered when classifying a financial instrument as a financial liability or equity instrument.

254234 EFRAG agrees with the views and arguments provided in paragraphs 8.18 to 8.21 that considering economic incentives on classification may raise more questions than answers. In addition, as further described below, EFRAG considers that improvements to the indirect obligations requirements may alleviate some of the issues related to economic compulsion.

255235 Finally, EFRAG welcomes the fact that the IASB's preferred approach would solve the issue of 'callable preferred shares with a 'step-up' dividend clause' without the need of considering economic incentives or compulsion.

256236 EFRAG acknowledges the argument that bifurcating hybrid instruments with two settlement alternatives into liability and equity components, and focusing on the measurement aspects, may be more useful than classifying the whole hybrid instrument as a liability or equity. However, EFRAG notes that such an approach would increase significantly the cost of application of IAS 32 and that new guidance would have to be developed for more bifurcation within IAS 32 (more details please see section 5).

Indirect obligations should be retained

257237 Notwithstanding the stated right of the entity to choose an equity settlement outcome in some claims with alternative settlement options, the terms and conditions may establish an indirect obligation for a liability settlement.

258238 IAS 32 already includes some requirements to help establish whether a financial instrument establishes an obligation that would meet the definition of a liability indirectly through its terms and conditions. In particular, paragraph 20(b) of IAS 32 provides the example that an indirect contractual obligation would be established if a financial instrument provides that on settlement the entity will deliver either cash or its own equity instruments whose value is determined to exceed substantially the value of the cash.

259239 In the IASB's preliminary view, the requirements in paragraph 20 of IAS 32 for indirect obligations should be retained. EFRAG considers that retaining the current requirements on indirect obligations can alleviate some of the issues that arise when the manner of settlement of a financial instrument is at the option of the entity. EFRAG also highlights that this would in line with previous discussions by the IFRS IC which noted that to determine whether the early settlement option is substantive, the issuer will need to understand whether there are actual economic or other business reasons that the issuer would exercise the option.

260240 However, EFRAG considers that the IASB should also take the opportunity to improve these requirements to incorporate the notion of 'no commercial substance' which is currently used in paragraph 41 of IFRS 2. This paragraph states that an 'entity has a present obligation to settle in cash if the choice of settlement in equity instruments has no commercial substance (e.g. because the entity is legally prohibited from issuing shares)'. The IASB could also consider the existing guidance in paragraph 19(a) of IAS 32 and reflect the need for the entity to obtain the approval from a regulatory authority for a particular form of settlement.

261241 EFRAG considers that it is important to make clear that when the terms and conditions of a financial instrument grant the entity the right for an equity or liability settlement, as a first step an entity should always consider whether one of the settlement alternatives:

- (a) has no economic substance (e.g. equity settlement outcome is structured in such a way that its value would always exceeds the liability settlement outcome); or
- (b) has no commercial substance (e.g. the entity is legally prohibited from issuing shares).

Question 11

The IASB's preliminary view is that an entity shall apply the IASB's preferred approach to the contractual terms of a financial instrument consistently with the existing scope of IAS 32. Do you agree? Why, why not?

EFrag's response

EFrag generally supports retaining the broad approach in paragraph 15 of IAS 32, which focuses on the substance of the contractual arrangement in a financial instrument.

However, EFRAG highlights some of the challenges that arise in practice from the interaction between the contractual rights and obligations and EU regulation. In particular, there are concerns about the potential different outcomes for identical contracts where one entity incorporates the law in the contracts terms while another does not (e.g. bail-in instruments). EFRAG recommends the IASB to further discuss this issue with regulators to better understand the challenges that arise in practice.

Finally, given the narrow fact pattern to which IFRIC 2 applies, EFRAG welcomes the fact that the IASB decided to retain IFRIC 2.

Contractual terms of a financial instrument consistently with the existing scope of IAS 32

262242 EFRAG considers that the interaction between 'contractual rights and obligations' and 'regulatory and legal' requirements is an important issue.

263243 Currently IFRS Standards are not consistent when dealing with the 'contractual rights and obligations' and 'regulatory and legal' requirements. For example, as mentioned in paragraphs 8.34 and 8.35 of the DP, IFRIC 2 considers the effects of legislative requirements for classification purposes while IFRS 9 do not.

264244 In accordance with paragraph 5 of IFRIC 2, the contractual right of the holder of a financial instrument to request redemption does not, in itself, require that financial instrument to be classified as a financial liability. Rather, the entity must consider all of the terms and conditions of the financial instrument in determining its classification as a financial liability or equity. Those terms and conditions include relevant local laws, regulations and the entity's governing charter in effect at the date of classification, but not expected future amendments to those laws, regulations or charter. By contrast, under IFRS 9 the effect of the regulation that introduces different contractual cash flows is not considered when assessing whether the contractual cash flows are solely payments of principal and interest on the principal amount outstanding.

265245 In addition, EFRAG notes that paragraph 4.31 of the *Conceptual Framework for Financial Reporting* states that many obligations are established by contracts, legislation or similar means. The latter could indicate that even if contracts would not establish an obligation, the obligation could arise as a result of the legislation.

266246 EFRAG acknowledges that many would prefer to have consistency between the different standards. Nonetheless, taking into consideration the overall effects of regulation and legislation in the classification model would represent a significant change to current requirements and could have unintended consequences. EFRAG also notes that law and regulation can be changed unilaterally by an authority without agreement from the counterparties. Thus, an entity would need to continually monitor these changes in law if an entity was to be required to consider

the effects of all the laws in the jurisdiction for recognition, derecognition and classification purposes.

267247 Therefore, EFRAG generally supports retaining the broad approach set out in paragraph 15 of IAS 32, which focus~~s~~ on the substance of contractual arrangement of a financial instrument. Nonetheless, EFRAG highlights some of the challenges that arise in practice from the interaction between the contractual rights and obligations and regulation. In particular with new financial products developed in the aftermath of the financial crisis:

- (a) many financial institutions have issued convertible bonds that may be mandatorily convertible into a variable number of own shares and/or written-down;
- (b) the trigger event and form of resolution could be at the discretion of the regulator and it is not clear in advance which form of resolution the regulator will choose; and
- (c) these financial instruments raised questions about how to provide transparent information to users, particularly information about conversion and write-down features in the contract.

268248 Entities that issue bail-in instruments in different jurisdictions face challenges on how to take into account the interaction between the contractual rights and obligations and regulation (such as the Bank Recovery and Resolution Directive (BRRD)) when classifying these instruments. For example, an entity subject to the BRRD that issues a contract governed under the law of a 3rd country will have to include a legally enforceable clause indicating that the instrument could be used for bail-in purposes. Such a legal requirement raises classification questions when an entity operates in different jurisdictions due to the different contractual clauses.

269249 In addition, when these interactions apply entities can face challenges determining whether particular requirements stem from the contract or from related law/regulation. For example, a contract might state that the entity is under the scope of specific legislation, provide a general reference to legislation or replicate the wording of the legislation.

270250 Considering the challenges that arise in practice, particularly with bail-in legislation, we recommend the IASB to develop guidance to assist entities in addressing these issues. For example, the IASB could consider additional guidance on the distinction between contractual and legal obligations and additional disclosures about legislation that is relevant for investor to understand the substance of the contractual arrangement of a financial instrument (e.g. disclosures together with the terms and conditions of financial instruments as discussed in section 7).

IFRIC 2 Members' Shares in Co-operative Entities and Similar Instruments

271251 The DP explains that the IASB does not intend to reconsider the requirements in IFRIC 2 given IFRIC 2 was developed for a very specific fact pattern with limited effect in practice that it is not aware of any challenges to its application.

272252 EFRAG agrees that the IASB should not reconsider the guidance in IFRIC 2. In particular EFRAG notes that:

- (a) the recognition of members' shares in cooperatives as equity under IFRS Standards is governed by IAS 32 and the related Interpretation IFRIC 2 issued in 2004. The Interpretation builds upon the very specific features of members' shares and determines the condition for their treatment as equity. Since 2004 IFRIC 2 has become the blueprint for the design ~~offer~~ members' shares for the majority of cooperatives which have to prepare financial statements under IFRS Standards.

- (b) the approach of IFRIC 2 for the distinction between equity and liabilities is also the basis for the recognition of members' shares as of cooperatives banks as Common Equity in the European Union's Banking Supervisory Law (Regulation (EU) 575/2013 and Commission Delegated Regulation (EU) 241/2014).

253 However, EFRAG considers that the IASB has not discussed in detail the business model of co-operative entities and how the "amount feature" would apply to those that currently apply IFRIC 2.

254 EFRAG considers that use of the 'amount feature' would place a large question mark upon the equity classification of cooperative member shares and member certificates. This is because the 'amount feature' does not take into account the way in which members participate in the capital of the cooperative (e.g. on liquidation members of cooperative entities typically receive their 'capital paid in' amount (face amount) and may participate in the losses. However, they may not participate in distribution of retained earnings when they are positive.

255 Considering this, EFRAG emphasises its preference for targeted improvements to current requirements in IAS 32 and that the IASB~~EFRAG considers that the IASB~~ should take the opportunity to integrate IFRIC 2 in any revisions to~~revised~~ IAS 32.

Appendix 2 – How the DP’s proposals address the issues that arise in practice

EFRAG assessment of how the DP’s proposals address the issues that arise in practice

273 This appendix presents EFRAG’s preliminary assessment of whether and how the DP’s proposals address the issues that arise in practice. This appendix will be updated during the consultation period, depending on the feedback received.

How the IASB proposals address the issues that arise in practice

Application of the fixed-for-fixed condition to derivatives on own equity

Issue: diversity in practice and requests for guidance on the application of the fixed-for-fixed condition (IFRS IC January 2010). In particular, the accounting for:

- ~~foreign currency instruments:~~ derivatives contracts that may be settled by an entity by delivering a fixed number of its own equity instruments in exchange for a fixed amount of foreign currency (e.g. convertible debt denominated in a foreign currency), including the foreign currency rights issue exception (IFRS IC June/September 2005);
- ~~foreign currency instruments exchangeable into equity instruments of other entities of the group:~~ for example, financial instruments issued by a subsidiary that provide holders with the rights to exchange a fixed number of equity instruments of the parent of the issuer at a fixed amount of currency (IFRS IC November 2006);
- features that cause variability on the amount of financial instruments, such as anti-dilution provisions, conversion features that may be adjusted on settlement date, conversion features that depend on a contingency and conversion features that are linked to net profit, EBITDA or other. This would include financial instruments that are *mandatorily convertible into a variable number of shares subject to a cap and a floor* (IFRS IC May 2014); *financial instruments which conversion ratio may be adjusted to consider payment of dividends;* *anti-dilution provisions;* and *financial instruments that are mandatorily convertible into a variable number of shares, subject to a cap and*

The IASB’s preferred approach clarifies that the underlying principle of the fixed-for-fixed condition is that to be classified as equity, the net amount of the derivative must not be affected by variables that are independent of the entity’s available economic resources.

The IASB’s preferred approach also provides additional guidance on some features that cause variability to the net amount of the derivative. For example, the IASB proposes detailed guidance on the variability introduced by the time value of money, anti-dilution provisions, contingencies, distributions to shareholders, non-controlling interest and conversion features that are linked to net profit, EBITDA or other elements of the financial statements.

In regard to the variability related to foreign currency, the IASB imposes a strict form of fixed-for-fixed condition. This means that financial instruments that currently meet the foreign currency rights issue exception in IAS 32 will be classified as liabilities under the IASB’s preferred approach while these instruments are classified as equity under IAS 32.

Therefore, **EFRAG expects that the IASB’s preferred approach is expected to bring more guidance on the fixed-for-fixed, which would address many issues that give rise to diversity in practice.**

However, EFRAG is concerned about the use a completely new terminology for derivatives on own equity, which will impact existing application guidance, and the DP’s proposal to remove the foreign currency rights issue as it considers that the IASB is replacing a classification exception under IAS 32 by

<p><i>How the IASB proposals address the issues that arise in practice</i></p>	
<p><i>floor, but gives the issuer the option to settle by delivering the maximum fixed number of shares (IFRS IC January 2014). As these features cause variability, questions arise on the fixed-for-fixed condition.</i></p>	<p>a presentation exception under the IASB's preferred approach (exception that only liabilities for an amount that are dependent of the entity's available economic resources should be separately presented in OCI). In alternative, EFRAG considers that the IASB should discuss whether a partly independent derivatives could be classified as equity is it meets the criteria in paragraph 6.34 of the DP. EFRAG also recommends the IASB to further discuss the possibility of scoping out derivatives on own equity from IAS 32 and classifying all derivatives on own equity as derivative assets or liabilities under the scope of IFRS 9.</p>
<p>Exception for puttable financial instruments and obligations arising on liquidation</p> <p>Issue: inconsistent application of the existing definition of liability in IAS 32 and Conceptual Framework and the puttable amendments have been criticised for being rules-based and difficult to apply (IFRS IC November 2013 and March 2009). The IFRS IC has also considered a request for clarification on guidance relating to the classification of puttable financial instruments that include contractual obligations to provide pro rata distributions. The request observed such obligations were often included within the terms of income trust units that are redeemable on demand by the holder (IFRS IC 2010).</p>	<p>The IASB discussed whether the exception as set out in paragraphs 16A and 16B, or 16C and 16D, of IAS 32 is still needed given the classification and presentation requirements of the Gamma approach. Currently, the IASB is not aware of any issues with the application of the exception. The IASB also observed that applying the Gamma approach to instruments that meet the exception might address some, but not all, of the previous concerns which led to the exception. Hence, the exception to account for some financial liabilities as if they are equity instruments would be retained if they meet the conditions as set out in paragraphs 16A 16B or 16C 16D of IAS 32.</p> <p>Therefore, EFRAG agrees with the IASB's conclusions and welcomes the IASB's preferred approach to retain the existing puttable exception. However, EFRAG considers that the IASB should take the opportunity, during its outreach period, to ask stakeholders if there are any other improvements currently needed in IAS 32 which have not been discussed by the IASB.</p>
<p>Mandatory tender offers</p> <p>Issue: whether a liability should be recognised for a Mandatory Tender Offer (MTO) required by law at the date the acquirer obtains control of the acquiree (IFRS IC November 2012).</p>	<p>For classification purposes, under the IASB's preferred approach an entity will only consider the contractual terms of a financial instrument (i.e. it does not consider the effects of law). This is consistent with the current financial instruments literature in IFRS Standards, particularly with IAS 32 and IFRS 9 (except for IFRIC 2 which is considered to be very narrow in scope and where no challenges have been identified in its application guidance).</p> <p>As a result, in accordance with IAS 32 and the IASB's preferred approach, MTOs will not be accounted for similarly to written put options, which would have been desirable</p>

How the IASB proposals address the issues that arise in practice

	<p>given their similar economic consequences. The IASB will consider in the future whether it should take any action to address the accounting for MTOs.</p> <p>Although, EFRAG welcomes the DP's proposals to focus on the contractual terms of a financial instrument, EFRAG considers that the IASB's preferred approach does not solve the issue of mandatory tender options and that the IASB needs to address this issue in the future. We recommend the IASB to further work on the interaction between the terms and conditions of a contract and legal requirements to avoid a blanket rejection of the effects of the law from classification and to discuss with regulators the challenges that arise with imposed regulation.</p>
<p>Accounting for forward purchase contracts and written put options on an issuer's equity instruments that require physical settlement in exchange for cash</p> <p>Issue: challenges for forward purchase contracts and written put options on an issuer's equity instruments that require physical settlement in exchange for cash typically relate to whether the redemption requirement meets the definition of a financial liability. This is particularly the case if the redemption price is equal to the value of the underlying share.</p>	<p>Under the IASB's preferred approach, a derivative that extinguishes equity in exchange for a claim (e.g. written put option physically gross settled) will give rise to a financial liability for the present value of the redemption amount. Thus, under the IASB's preferred approach entities will continue to apply a requirement similar to the existing redemption obligation requirement in paragraph 23 of IAS 32.</p> <p>The IASB's preferred approach clarifies that this accounting treatment ensures that arrangements with the same liability and equity outcomes are classified consistently regardless of how they are structured. More specifically, it will ensure that the accounting for a convertible bond will be similar to the accounting for a written put option on own shares that is issued together with ordinary shares. In both cases, the holder will have the option to either receive cash or shares of the entity.</p> <p>As a consequence, the IASB's preferred approach changes current guidance on the accounting for within-equity, particularly for written puts:</p> <ul style="list-style-type: none"> • the redemption amount is the present value of the strike price of the option (in accordance with IAS 32); • the derecognition from equity is based on the fair value of the ordinary shares at the date the written put is issued (a change to IAS 32); • the equity component is the sum of the premium received and the difference between the two amounts calculated above (a change to IAS 32). This would result in an outcome similar to a written call option or conversion option in a convertible

How the IASB proposals address the issues that arise in practice

	<p>bond (a change to IAS 32). That is, the equity component would be accounted for as a conversion option in a convertible bond. Currently, the equity component reflects the premium received from the written put.</p> <p>The redemption requirement should also apply to written put options where an entity repurchases equity instruments by transferring a variable amount of cash equal to the value of the underlying shares (e.g. fair value written puts). If the derivative requires the entity to transfer economic resources other than at liquidation, then it is a liability under the IASB's preferred approach. The equity component will be nil and all of the returns on the claim will be captured by the liability component (this would result in the shares being, in substance shares redeemable at fair value).</p> <p>The separate presentation requirements will apply for liabilities which depend on the entity's available economic resources. Thus, the returns of such claim will be presented in OCI.</p> <p>EFRAG does not consider that the accounting for a written put option on own shares that is issued together with ordinary shares should be similar to the accounting for a convertible bond and EFRAG is concerned with the final outcome.</p> <p>EFRAG is particularly concerned with the outcome of the accounting within equity when the written put option is physically gross settled as the IASB's preferred approach would affect the amount derecognised from equity and the calculation of the amount recognised as the new equity component would reflect a written call option or conversion option in a convertible bond rather than that of the written put option. EFRAG considers that such an outcome is complex for users and preparers to understand and not useful, regardless of whether the carrying amount is updated by an attribution requirement or not. EFRAG considers that this accounting becomes even less relevant and understandable for any attribution method other than full fair value.</p>
<p>Accounting for written put options and forward contracts on non-controlling interests</p>	<p>Under the IASB's preferred approach, an entity that issues a written put option (or forward contract to buy own shares) recognises a liability for the present value of the strike price. The IASB's preferred approach clarifies that this will ensure that the</p>

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Issue: diversity in practice on the accounting for written put options and forwards on non-controlling interests (IFRS IC November 2006), in particular, on:

- **initial recognition:** IAS 32 does not state clearly whether the contra to the liability recognised for the put option is a derecognition of NCI or a general reduction in equity (alongside NCI). There was also the question of whether the parent recognises a financial liability for the present value of the option exercise price (on a gross basis) or a derivative liability (on a net basis at fair value).
- **subsequent measurement:** some believe that changes in the measurement of the financial liability should be recognised in profit or loss while others believe that these changes should be recognised directly in equity. There have also been requests for clarification around puts and forwards held by non-controlling interests that expire unexercised.

There is also the issue of how an entity accounts for a written put option over non-controlling interests in its consolidated financial statements when the NCI put has a strike price that will, or may, be settled by the exchange of a variable number of the parent's own equity instruments. The question relates to whether the parent should account for the NCI put as a financial liability for the present value of the option's strike price on a gross basis, or as a derivative liability on a net basis (IFRS IC November 2016).

accounting for a convertible bond will be similar to the accounting for a written put option on own shares that is issued together with ordinary shares.

The IASB's preferred approach provides additional guidance on the accounting within equity for NCI puts, particularly around derecognition/reclassification of the equity as a result of the recognition of the redemption amount. In particular, at initial recognition:

- the redemption amount is the present value of the strike price of the option;
- the derecognition from equity, against non-controlling interest, is based on the fair value of the ordinary shares at the date the written put is issued; and
- the equity component is the sum of the premium received and the difference between the two amounts calculated above would reflect the fair value of a written call option or conversion option in a convertible bond rather than that of the written put option.

On subsequent measurement of the liability component, if the redemption amount (i.e. present value of the strike price) is fixed, then the gains or losses that arise from the financial liability component are presented in profit or loss.

However, if the NCI put is a fair value put, then the NCI equity component will be nil and all of the returns on the claim will be captured by the liability component. As the amount of the liability depends on the entity's available economic resources, then the separate presentation requirements will apply and the gains and losses that arise from the liability are presented in OCI.

The equity component is potentially remeasured over time through the attribution of comprehensive income, to help users assess the allocation of the residual returns, and it is a transfer within equity. At maturity the carrying amount of the equity component is transferred to ordinary shares. If the put option expires unexercised, then the carrying amount of the redemption amount would be reclassified to NCI shares.

For variable share settled puts, if the amount of shares to be delivered is determined by a fixed amount independent of the entity's economic resources, then the obligation is a liability under the IASB's preferred approach.

EFRAG welcomes the IASB's discussion on accounting within equity for NCI puts as this is an issue that raises diversity in practice. However, as described

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	in section 5, EFRAG considers that the IASB should better explain its conclusions for the accounting for NCI puts for initial recognition and their subsequent measure. EFRAG also considers that the IASB needs to further discuss this topic to address all the issues that have been raised in the past.
<p>Accounting for financial instruments in which the manner of settlement is conditional on rights within the control of the entity</p> <p>Issue: notwithstanding the stated right of the entity to choose between alternative settlement outcomes in such claims, challenges include determining whether the claim, in substance, establishes an obligation that would meet the definition of a liability:</p> <ul style="list-style-type: none"> • as a result of economic compulsion (e.g. callable preferred shares with dividend resets and reverse convertible bond) (IFRS IC March 2006 and November 2006); • indirectly through its terms and conditions; (IFRS IC September 2013); or • barriers to the entity exercising the equity settlement outcome, such as regulatory or legal requirements. 	<p>Under the IASB's preferred approach, economic incentives/compulsion that might influence the issuer's decision to exercise its rights should not be considered for classification purposes. Thus, under the IASB's preferred approach, classification would be based on the substantive rights and obligations established by a contract, including obligations that are established indirectly through the terms of the contract, which is similar to the requirements in IAS 32.</p> <p>Under the IASB's preferred approach, obligations for a specified amount will be classified as liability regardless of whether the manner of settlement is at the option of the entity. This would include callable preferred shares with dividend resets, which would be classified as liabilities under the IASB's preferred approach without the need to consider economic compulsion.</p> <p>Under the IASB's preferred approach, claims which grant the entity the unconditional right to avoid transferring cash or another financial asset until liquidation and to settle the claim at an amount that is dependent on the entity's available economic resources are classified as equity. This would include reverse convertible bonds, which would be classified as equity under the IASB's preferred approach.</p> <p>Finally, the IASB's preferred approach retains the current requirements on indirect obligations in paragraph 20. This would include, for example, equity settlement outcomes that are structured in such a way that their value always exceeds the liability settlement outcome.</p> <p>Therefore, EFRAG considers that the DP's proposals are consistent with current requirements in IAS 32 and have the benefit of clarifying the IASB's view on the notion of economic compulsion/incentives. Nonetheless, EFRAG considers that the IASB should take the opportunity to improve these requirements.</p>
<p>Accounting for financial instruments in which the manner of settlement is contingent on events beyond the control of the entity and the counterparty</p>	<p>The requirements in IAS 32 on the unconditional right to avoid delivering cash (paragraph 19 of IAS 32) and contingent settlement provisions (paragraph 25 of IAS</p>

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~~Issue:~~ there have been questions about how IAS 32 applies to features that are contingent on events beyond the control of the entity and the counterparty. Some have commented that it can be difficult to distinguish events that are within the control of the issuer, from those that are beyond their control. For example:

- ~~• NCI puts where the share is puttable in the event of death of the holder;~~
- ~~• instruments that require cash settlement or redemption in the event of a change in control;~~
- ~~• instruments that require cash settlement or redemption in the event a future transaction with the entity occurs (such as an initial public offering);~~
- ~~• ordinary share conversion 'ratchets' which require the delivery of a variable number of ordinary shares on conversion of a bond or preference share, if the share price is lower than a specified amount.~~

~~32) are carried forward under the IASB's preferred approach. However, these requirements will have to be updated to reflect the features used to identify a liability under the IASB's preferred approach. The IASB's preferred approach also states that:~~

- ~~• if an entity does not have the unconditional contractual right to avoid a settlement outcome that has one of both of the features of a financial liability, then the entity identifies that unavoidable obligation first and classifies that obligation as a non-derivative financial liability. If the non-derivative financial instrument also contains another possible settlement outcome that does not have the feature(s) of a financial liability then the entity considers whether the instrument is a compound instrument applying the requirements in paragraphs 3.25–3.28 and Section 5.~~
- ~~• If an entity does not have the unconditional right to avoid a settlement outcome of a derivative on own equity that has the feature(s) of a financial asset or a financial liability, the derivative in its entirety would be classified as such regardless of whether its exercise is contingent on the holder or on an uncertain future event that is beyond the control of both the holder and the entity.~~
- ~~• if a contingency affects the amount of a claim or the net amount of the derivative, then the entity would need to determine whether the variability introduced by a contingency depends on the entity's available economic resources. For example, if the contingency has the effect of varying the amount of cash or varying the number of equity instruments in a way that would not depend on the entity's available economic resources, then the instrument is a liability; and~~
- ~~• For compound instruments (e.g. mandatorily convertible bond), effect of any conditionality in settlement outcomes would be included in the derivative representing the remaining rights and obligations and not in the non-derivative financial liability.~~

~~EFRAG considers that in the DP the IASB has not specifically discussed the issue of whether the event specified is within the control of the entity, or beyond its control, and therefore whether the claim establishes a liability. This is particularly the case when the event relates to the entity's future activities, financial performance, or financial position (bonds that are convertible into~~

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	ordinary shares of the entity if the entity's debt/equity ratio falls below a given percentage).
<p>Classification of a financial instrument that is mandatorily convertible into a variable number of shares upon a contingent 'non-viability' event</p> <p>Issue: whether instruments that do not have a stated maturity date but are mandatorily convertible into a variable number of shares if the issuer breaches the Tier 1 Capital ratio meet the definition of a financial liability in its entirety or must be classified as a compound instrument (comprised of a liability component and an equity component related to the issuer's discretion to pay interest). In addition, there have been questions on how the liability should be measured (IFRS IC January 2014).</p> <p>Similar challenges for classification of such contingently convertible instruments may arise from additional features such as caps or floors on the number of shares to be delivered or denomination in foreign currency.</p> <p>Additional Tier 1 capital instruments may also, upon a trigger event, be written down on a permanent or temporary basis. The permanent write-down could imply that they are actually subordinated even to the claims of shareholders since they absorb losses before the shareholder in a going concern.</p> <p>Conversion or write-down a central element of the 'bail-in' mechanism established by Directive 2014/59/EU (Bank Recovery and Resolution Directive). It applies to a wide range of liabilities at a point of non-viability decided by regulatory authorities.</p>	<p>For classification purposes, under the IASB's preferred approach an entity will only consider the contractual terms of a financial instrument (i.e. does not consider the effects of law). Consequently, any contingent equity conversion feature that results from a national authority's power derived from legislation will not be considered by the issuer for classification purposes and an entity will only consider contingencies reflected in the contract.</p> <p>In addition, according to the IASB's preferred approach, if an entity does not have the unconditional contractual right to avoid a settlement outcome that has one of both of the features of a financial liability, then the entity identifies that unavoidable obligation first and classifies that obligation as a non-derivative financial liability. In identifying the liability component, the entity would not consider the uncertainty that arises from conditionality.</p> <p>If the non-derivative financial instrument also contains another possible settlement outcome that does not have the feature(s) of a financial liability then the entity considers whether the instrument is a compound instrument applying the requirements in paragraphs 3.25-3.28 and Section 5.</p> <p>EFRAG considers that the classification of a financial instrument that is mandatorily convertible into a variable number of shares upon a contingent 'non-viability' event is a relevant issue and that the IASB should better explain how its model applies to such instruments, in particular to derivatives that may be written down on a permanent or temporary basis. Considering the challenges that arise in practice, particular with bail-in legislation, we recommend the IASB to further work on this issue to avoid a blanket rejection of the effects of the law and to discuss with regulators the challenges that arise with the new BRRD.</p>
<p>Classification of a financial instrument that is mandatorily convertible into a variable number of shares subject to a cap and a floor</p>	<p>Applying the IASB's preferred approach, the entity would first classify the obligation to deliver a variable number of its own shares with a total value equal to a fixed amount as a non-derivative liability component.</p>

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<p>Issue: in 2014 the IFRS IC discussed a financial instrument obliges the issuer to deliver a variable number of its own equity shares to equal a fixed cash amount, subject to a cap and a floor on the number of shares to be delivered.</p>	<p>In identifying the liability component, the entity would not consider the uncertainty that arises from conditionality, i.e. the likelihood of the share price falling below the cap.</p> <p>Once the liability component is identified, the entity would classify the remaining rights and obligations applying the classification principle of the IASB's preferred approach for derivative financial instruments.</p> <p>Therefore, EFRAG considers that the DP's proposals are consistent with current requirements in IAS 32 and IFRS IC discussions and have the benefit of clarifying the IASB's view on the uncertainty that arises from conditionality.</p>
<p>Payments at the ultimate discretion of the issuer's shareholders</p> <p>Issue: diversity in assessing whether an entity has an unconditional right to avoid delivering cash if the contractual obligation is at the ultimate discretion of the issuer's shareholders, and consequently whether a financial instrument should be classified as a financial liability or equity. Rights to declare dividends and redeem capital may depend on the decision made in a general shareholders' meeting, therefore the role of shareholders may be critical in deciding whether the entity has an unconditional right to avoid delivering cash. There are mixed views on this issue. Some take the view that if shareholders make decisions as part of the corporate governance decision-making process of the entity (generally exercised in a general meeting) this means that the entity has an unconditional right to avoid payment of cash and financial instruments such as preference shares should be classified as equity. However, there are others who believe that the actions of ordinary shareholders are not part of the entity's decision-making process and are outside the control of the issuing entity (IFRS IC March 2010).</p>	<p>The IASB has not specifically addressed this issue in the FICE project, even though there were some brief discussions on classification based on rights.</p>
<p>Inconsistency in the accounting of derivatives in IAS 32 and IFRS 2</p> <p>Issue: the classification of financial instrument differs between IFRS 2 and IAS 32:</p> <ul style="list-style-type: none"> • In IFRS 2, obligations to deliver equity instruments prior to liquidation are classified as equity if certain conditions are met. Thus, if the entity has an obligation to deliver a variable number of equity instruments equal to a specified amount (i.e. if it uses its own shares as 'currency' to settle the 	<p>At present, the distinction between liabilities and equity under IFRS 2 is consistent with the revised Conceptual Framework (but not with IAS 32). If the IASB ultimately proposes changes to the Conceptual Framework as a result of the FICE project, the IASB would need to consider the implications for a future revision of IFRS 2 (e.g. whether the separate presentation and the attribution approach should also be applied to share-based payment transactions).</p>

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<p>instrument) it will be classified as equity under IFRS 2 while it is a liability under IAS 32.</p> <ul style="list-style-type: none"> obligations to transfer cash or other assets [prior to liquidation] are liabilities under IFRS 2. However, IAS 32 includes a limited scope exception from the definition of a liability for some puttable instruments that represent a residual interest in the entity. 	<p>Therefore, EFRAG does not consider that the IASB's preferred approach solves the inconsistency in the accounting of derivatives in IAS 32 and IFRS 2.</p>
<p>Requirements which lead to financial reporting that is counter-intuitive</p> <p>Issue: Many have considered that the current requirements lead to financial reporting that is counter-intuitive for a number of instruments such as:</p> <ul style="list-style-type: none"> puttable shares; derivatives over own equity including NCI Puts; perpetual instruments that entitle holders to discretionary payments that are fixed or determinable; or instruments that require an entity to distribute an amount based on a proportion of profit or loss. <p>(EFRAG Comment letter to the IASB Discussion Paper <i>Review of the Conceptual Framework for Financial Reporting</i>)</p>	<p>Under the IASB's preferred approach there will be subclasses of liabilities to which separate presentation requirements will apply. The income and expenses arising from financial instruments that meet the separate presentation requirements should be presented under OCI. More specifically:</p> <ul style="list-style-type: none"> income and expenses that arise from liabilities and derivatives that do not depend on the entity's available economic resources would be presented in profit or loss (e.g. interest and dividends on cumulative preference shares); income and expenses that arise from liabilities and derivatives that depend on the entity's available economic resources would be presented in OCI (e.g. shares redeemable at fair value); and income and expenses that arise from partly independent derivatives will be separately presented in OCI if a specific criterion is met (e.g. foreign currency denominated written call option), which is limited to specific types of derivatives with foreign currency exposure and only under certain circumstances. <p>EFRAG considers that the IASB still needs to clearly identify all the cases (derivatives and non-derivative financial instruments) which currently lead to apparent counter-intuitive accounting under IFRS Standards and continue to discuss whether separate presentation requirements for financial liabilities that are not independent of the entity's available economic resources would actually solve all these issues in a consistent way. EFRAG also notes that use of OCI may be controversial, will raise discussion of what performance is and why recycling should not be used in this case. EFRAG also notes that the IASB does not address how this new category of OCI should be dealt within equity. Finally,</p>

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	EFRAG recommend the IASB to use OCI on liabilities and derivatives that are solely dependent on entity's available economic resources (not for those partly dependent).
Inconsistency between IAS 32 and conceptual framework: the classification outcome of obligations to deliver an entity's own equity instruments is one of the differences that arises from applying the definition of a financial liability in IAS 32 compared to applying the definition of a liability in the Conceptual Framework.	The Conceptual Framework defines a liability as 'a present obligation to transfer an economic resource as a result of past events. Under the IASB's preferred approach obligations to deliver a variable number of the entity's own shares with a total value equal to a fixed amount of currency would continue to be classified as financial liabilities. Therefore, EFRAG expects that the IASB's preferred approach would not solve this inconsistency
Lack of information about financial instruments classified as equity: Issue: IFRS Standards have more comprehensive disclosure requirements for financial liabilities than for equity instruments.	The IASB's preferred approach will require additional disclosures around equity, particularly on priority on liquidation and potential dilution.
Callable preferred shares with a step-up dividend clause Issue: In March 2006 the IFRS IC received a request to clarify how an issuer would classify an irredeemable, callable financial instrument with dividends payable only if dividends are paid on the ordinary shares of the issuer (which themselves are payable at the unconditional discretion of the issuer). The instrument includes a 'step-up' dividend clause that would increase the dividend at a pre-determined date in the future unless the instrument had previously been called by the issuer, and it has a higher priority on liquidation than subordinated (i.e. junior) ordinary bonds.	The IASB's preferred approach would classify as a liability callable preferred shares with resets without the need to consider any other requirements and because they are obligations of a specified amount independent of the entity's available economic resources. EFRAG expects that the IASB's preferred approach would solve this issue.
Other issues A number of other issues were raised by respondents to the Discussion Paper on the Conceptual Framework for the IASB to consider within the context of amending or developing standards, including: • Significant differences between equity and liability classification in terms of presentation and measurement;	The creation of subclasses of liabilities and equity and their separate presentation within the statement of financial position and statement of financial performance represents a significant change to existing presentation requirements in IAS 1 and IAS 32. The creation of subclasses of equity and liabilities aims to address the difficulties that arise from using a binary distinction between claims to depict a wide range of claims with various features and the polarised financial reporting effects of classifying those claims as either liabilities or equity.

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- ~~disclosures for equity instruments;~~
- ~~other depictions of the effects of dilution (e.g. earnings per share);~~
- ~~accounting for compound instruments;~~
- ~~accounting for remote events;~~
- ~~hedge accounting for equity instruments (particularly if they are directly measured);~~
- ~~instruments that are issued by limited life entities; or~~
- ~~classification of discretionary payments made on instruments which are wholly classified as liabilities;~~
- ~~own shares that are held for trading purposes (IFRS IC August 2002)~~

~~The creation of subclasses will also impact the measurement of equity instruments and classes of equity 'other than ordinary shares' are potentially remeasured over time through the attribution of comprehensive income, to help users assess the allocation of the residual returns, and it is a transfer within equity.~~

~~In terms of disclosures, the IASB discussed improvements to disclosure requirements to provide information to users on the priority of claims on liquidation, the potential dilution of ordinary shares and additional disclosures to assist users in understanding the timing and amount of financial instruments classified as equity and liabilities under the Gamma approach (e.g. for each group of financial instruments classified as derivative equity claims, entities would have to disclose the fair value of the group of financial instruments).~~

~~On the other topics, the IASB's preferred approach is not expected to be significantly different from current IAS 32.~~

Appendix 23 – Preliminary impact assessment on the DP's proposals **Early stage impact analysis**

Executive Summary to be included **Notes to constituents on preliminary impact assessment on the DP's proposals**

~~274 During the IASB's consultation period EFRAG is going to outreach its constituents to better understand the impact of the DP's proposals on the financial statements of the entities. EFRAG will use this information to develop an early stage impact analysis of the IASB proposals, which will be included in EFRAG final comment letter.~~

~~275 This early stage impact analysis will give emphasis to the real-world consequences of changing current IFRS requirements and is intended to help EFRAG and its constituents understand the potential impact of the new approach developed by the IASB on classification and presentation of financial instruments under the scope of IAS 32. In particular, it should help in understanding the impact of such a change on the statement of financial position and the solvency of European financial institutions.~~

~~276 EFRAG has already discussed internally (EFRAG TEG and its advisory groups) a high level preliminary impact assessment which prepared after the end of the IASB discussions on the FICE project (please click).~~

~~277256 This preliminary impact assessment was based on the IASB discussions and tentative decisions and was mainly focused on the classification and presentation changes that arise with the Gamma approach developed by the IASB during its discussions.~~