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Approach to materiality in sector agnostic ESRS

Issue Paper

Background

- On the 15 August 2022 EFRAG SRB discussed the approach to materiality in sector agnostic ESRS, which is relevant for the finalization of the 13 EDs in Set 1. Agenda Paper 04.03 is the supporting material prepared for the SRB discussion on the 15 August (for background reading only). The SRB requested that the SR TEG discusses:
 - (a) a combination of the Approaches 3 and 4 described in Agenda Paper 06.02, as a possible way forward;
 - (b) advantages and disadvantages of the explicit and implicit approach to the rebuttable presumption, to support a future decision on this aspect.
- In the meeting on the 24 August 2022, EFRAG SR TEG discussed points (a) and (b) above. Agenda Paper 04.02 (for background reading only) summarises the material considered in that discussion and the main observations by EFRAG SR TEG members. In the meeting SR TEG members noted that, in order to progress in the discussion, it would have been helpful to consider concrete examples of implicit and explicit approaches.
- 3 In the meeting on the 2 September the SRB noted the outcome of the EFRAG SR TEG discussion on the 24 August 2022. <u>SRB members focused on the possibility to</u> <u>develop a 'light explicit' approach and to use a visual presentation of the items that</u> <u>have been omitted and they asked the SR TEG to consider how to implement this</u> <u>proposal.</u>

Objective of this session

4 EFRAG SR TEG members will discuss how to develop a 'light explicit' approach, supported by a visual presentation of the items that have been omitted.

The concept of 'light explicit' approach

- 5 The outcome of the consultation has shown criticisms against the approach to materiality in ESRS 1 and in particular the rebuttable presumption. What seems to create issues with the rebuttable presumption is the explicit approach.
- 6 The 'light explicit approach' is an intermediate approach between 'explicit explicit' (i.e. disclose the list of items omitted as not material and why they are considered not material) and implicit (do not disclose the list nor the reasons). Under the light explicit approach, preparers, that have done already their job in the materiality assessment, would disclose the list of items omitted as assessed to be not-material, but would not have to include in the report also an explicit justification of those items being not material for the undertaking.

7 Such an approach would allow to address the concerns of legal risks and of too many immaterial information included in the sustainability report but, at the same time, would allow users to identify the items that have been omitted as considered not-material for the undertaking, as a result of its materiality assessment.

Scope of the 'light approach'

- 8 In ESRS 1 the materiality assessment does play a relevant role: excluding the content of ESRS 2, all the remaining content is in scope of the rebuttable presumption, i.e. from a materiality assessment leading to omit specific information, under the control of the undertaking's governance. In particular, ESRS 1 contemplates a semi-explicit approach, with:
 - (a) explicit approach, when an entire ESRS or a group of Disclosure Requirements (DRs) that refer to a specific aspect covered by an ESRS are omitted (need to list the omitted items and to disclose the reasons for each omission);
 - (b) implicit approach for individual DRs and single datapoints mandated in a DR (assumption that they are assessed as not-material if they are omitted, no need to list nor to include the reasons for the omission).
- 9 Considering the criticisms against the explicit approach, the EFRAG Secretariat considers appropriate to focus on how to simplify point (a) above, adopting a 'light explicit approach' when an entire ESRS or a group of DRs that refer to a specific aspect covered by an ESRS are omitted. Point (b) above would continue to apply, i.e. implicit approach for individual DRs and single datapoints mandated in a DRs that are omitted as assessed to be not-material. Depending on the structure of the visual presentation that would finally be retained (see below), the list of DRs that are omitted could also be subject to the light explicit approach.

Example of light explicit approach

- 10 When looking at real cases of explicit approach, the obvious reference is the GRI approach to disclose the reasons for omissions (see also the Appendix to this paper). If the organization cannot comply with a disclosure or with a requirement in a disclosure, for which reasons for omission are permitted, the organization is required to specify the disclosure or the requirement it cannot comply with in the content index. It is also required to provide one of the permitted reasons for omission and the required explanation for that reason.
- 11 For illustrative purposes, we have considered the GRI content index 2021 of Cisco, in **Agenda Paper 04.04** (see in particular the last column 'Omissions').
- 12 This approach can be considered an illustration of the light explicit approach.

Example of explicit approach

- 13 When looking at real cases of explicit approach, the obvious reference is the GRI approach to Sector Standards (see Appendix to this paper). This approach will be applicable from January 2023, so we couldn't identify concrete examples. However the text from GRI3-Material topics 2021 offers an interesting illustration how the explicit approach would look like for each material topic that is omitted.
- 14 For example, an organization in the oil and gas sector is required to use GRI 11: Oil and Gas Sector 2021 when determining its material topics. One of the topics included in this Sector Standard is land and resource rights. Oil and gas projects often require land for operations, access routes, and distribution. This can lead to impacts such as involuntary resettlement of local communities, which can involve their physical displacement and economic displacement through lost access to resources. However, if the organization's oil and gas projects do not result in these impacts and will not result in these impacts in the future, the organization may determine that the topic of land and resource rights is not a material topic for the

organization. In such a case, the reporting organization is required to explain why it has determined that this topic, which is likely to be material for organizations in the oil and gas sector, is not a material topic for the organization. If any of the topics that are included in the applicable Sector Standards have been determined by the organization as not material, the organization is required to list them in the GRI content index and explain why they are not material (see Requirement 3-b-ii in GRI 1). This explanation helps information users understand why the organization has determined that topics that are likely to be material for the organization's sectors are not material in its specific circumstances. A brief explanation in the GRI content index of why the topic is not material is sufficient to comply with Requirement 3-b-ii in GRI 1.

- 15 <u>In the previous example, the organization could explain that land and resource rights</u> <u>is not a material topic because its existing oil and gas projects are located in</u> <u>uninhabited areas, and there are no plans to start projects in new areas.</u>
- 16 This summarised explanation would be needed per each ESRS omitted and per each group of DRs in a ESRS that relate to a specific aspect covered by that ESRS.

Visual presentation

- 17 In the Appendix to this paper we present three different structures of a possible visual presentation of the omitted items that would implement the light explicit approach.
- 18 The illustration in Appendix 2 allows to omit an entire ESRS of a sub-topic covered in an ESRS.
- 19 The illustration in Appendix 3 goes one level below and allows to omit an entire ESRS, a sub-topic covered in a ESRS or a specific aspect covered in a ESRS.
- 20 The illustration in Appendix 4 is structured by DRs and allows to omit an entire ESRS or a single DR in a ESRS.
- 21 Please note that the content of the illustrations in the Appendix is indicative, presented here solely for the purpose of the discussion about the format of the visual presentation and has not to be considered. An appropriate content will be developed once the content of the ESRS will be stabilized.

Questions to EFRAG SRT

- 22 Do you support the concept of a 'light explicit' approach as a possible way forward to address the concerns that arose with the current approach and with the *explicit explicit* approach?
- 23 Do you have suggestions on how to improve the concept of light approach?
- 24 Do you support the proposed scope (apply the implicit approach to the single omitted datapoints)?
- 25 Do you have comments on the examples of light approach and explicit approach provided in this paper?
- 26 Which of the alternatives in the Appendix would you support in order to develop a simple visual presentation of the items that are omitted as not-material?
- 27 Do you consider that ESRS should mandate to disclose the list of DR that have been omitted (without the reasons for omission)?
- 28 Do you have any other comment on this topic?

Appendix 1: GRI approach

- 29 GRI requirements are as follows:
 - (a) GRI consist of universal, sector and topical standards. According to the most recent update three GRI sector standard exist: (Oil and Gas, Coal, Agriculture, Aquaculture and Fishing). Overall 40 sector-specific standards are envisaged.
 - (b) Material topics (excluding those from the list of "likely material topics" of GRI Sector Standards, see (c) below) do not require an explicit materiality statement.

"The organization shall: a) report disclosures from the GRI Topic Standards for each material topic. ...

For each material topic, the organization **needs to identify disclosures from the GRI Topic Standards to report**. The organization is required to report only those disclosures **relevant to its impacts in relation to a material topic**. The organization is not required to report disclosures that are not relevant.

There is **no requirement for a minimum number of disclosures** to report from the Topic Standards. The number of disclosures that the organization reports is based on its assessment of which disclosures are relevant to its impacts in relation to a material topic.

The organization may need to use more than one Topic Standard to report on a material topic. In addition, not all disclosures in a Topic Standard may be relevant for the organization to report. (GRI 1: Foundation 2021, Requirement 5)

(c) However, for the list of likely material topics of a Sector Standard not considered material by the undertaking GRI requires an "explicit" statement of non-materiality of the topics:

"If the organization determines a topic in an **applicable Sector Standard** to be material, the Sector Standard helps the organization identify disclosures to report information about its impacts in relation to that topic. For each likely material topic, the Sector Standards list disclosures from the GRI Topic Standards for organizations to report. If any of the Topic Standards disclosures listed in the Sector Standards are **not relevant** to the organization's impacts, the organization is **not required to report these**. **However**, the organization is required to list these disclosures in the GRI content index and **provide 'not applicable' as the reason for omission** for not reporting the disclosures. The organization is also required to explain in brief why the disclosures are not relevant to its impacts in relation to the material topic." (GRI 1: Foundation 2021, Requirement 5)

(d) Also, for GRI Topic Standard disclosures for a topic from the applicable GRI Sector Standard(s) determined material for the undertaking an explicit statement of non-materiality of the disclosure is required.

"... when the organization does not report GRI Topic Standard disclosures for a material topic from the applicable GRI Sector Standard(s), a list of the disclosures and the required reason for omission." (GRI 1: Foundation 2021, Requirement 7)

- (e) Four reasons for omission are available: 1. Not applicable, 2. Legal prohibitions, 3. Confidentiality constraints, 4. Information unavailable / incomplete. (GRI 1: Foundation 2021, Requirement 6).
- (f) Reasons for omission are permitted for all disclosures from the GRI Standards except for:
 - Disclosure 2-1 Organizational details
 - Disclosure 2-2 Entities included in the organization's sustainability reporting
 - Disclosure 2-3 Reporting period, frequency and contact point
 - Disclosure 2-4 Restatements of information

- Disclosure 2-5 External assurance
- Disclosure 3-1 Process to determine material topics
- Disclosure 3-2 List of material topics

Appendix 2: Visual presentation of omitted items (topics or sub-topics)

ТОРІС	SUB-TOPIC	OMITTED
ESRS 1 Climate Change		
	Physical risks	
	Transition risks	
	Opportunities	
ESRS 2 Pollution		
	Pollution of air	
	Pollution of water	
	Pollution of soil	
	Substances of concern	
	Enabling activities	
	Other	
ESRS 3 Water and marine res	ources	1
	Water	
	Marine resources	
ESRS E4 Biodiversity and eco	systems	
ESRS E 5 Resource use and ci	rcular economy	
	Resource use	
	Circular economy	
ESRS S1 Own worforce	Working Conditions	
	Access to equal opportunities	
	Other work-related rights	
ESRS S2 Workers in the value cl	hain	
	Working Conditions	
	Equal Opportunities/ Non-discrimination	
ESRS S3 Affected communities		
	Economic, social and cultural rights	
	Civil and political rights	
	Particular rights of indigenous peoples	
ESRS S4 Consumers and end-us	sers	
	Information	
	Personal safety	
	Social Inclusion	
ESRS G1 Governance, risk mana	agement and internal control	
	Governance structure and composition	
	Corporate governance code or policy	
	Nomination process	
	Diversity policy	
	Remuneration policy	
	Risk management processes	
	Internal control processes	
ESRS G2 Business conduct		
	Corruption or bribery events	
	Anti-competitive behaviour	
	Beneficial ownership	
	Political engagement and lobbying activities	
	Payment practices	

Appendix 3:

Visual presentation of omitted items (topics, sub-topics or specific aspects)

Climate	SUBTOPIC SPECIFIC ASPECT OF A TOPIC
simate	
	Physical risks Chronic climate related hazards
	Temperature-related
	Wind-related
	Water-related
	Solid mass-related
	Acute climate related hazards
	Temperature-related
	Wind-related
	Water-related
	Solid mass-related
	Transition risks
	Climate related transition events
	Policy and legal
	Technology
	Market
	Reputation
	Opportunities
	Climate related opportunities
Pollutio	
	Pollution of air
	i. SOx (sulphur oxides);
	ii. NOx (nitrogen oxides); iii. CO (carbon monoxide);
	iv. PM (particulate matter);
	v. Heavy metals;
	vi. POPs (persistent organic pollutants);
	vii. VOCs (volatile organic compounds
	viii. ODS (ozone depleting substances); ix. NH3 (ammonia);
	x. other (hazardous) chemicals regulated by REACH and CLP and their
	compounds (e.g. SVHC, chlorine, fluorine, bromine, iodine, asbestos,
	cyanides, other CMRs, PBTs, EDCs); and
	xi. other physical pollutants (heat, noise, light, radiation, odour).
	Pollution of water
	i. oxygen demanding pollutants and nutrients (bio-degradable organic compounds in suspended, colloidal, or dissolved form);
	 ii. synthetic organic compounds (pesticides, detergents, food additives, pharmaceuticals, insecticides, paints, fibres, PCBs, solvents, PAHs, and VOCs,);
	iii. oil;
	 iv. pathogens (viruses, bacteria); v. inorganic pollutants (heavy metals, mineral acids, inorganic salts, other
	metals, complexes of metals with organic compounds, cyanides,
	sulphates, etc.);
	vi. microplastics and plastic particles; and
	 vii. other physical pollutants (heat, radiation, light, noise/vibration, suspended solids and sediments).
	Pollution of soil
	i. inorganic pollutants;
	ii. organic compounds, including POPs, pesticides, pharmaceuticals and
	antibiotics;
	iii. nitrogen and phosphorous compounds; and iv. other (physical) pollutants (vibrations, micro plastics and plastic
	particles).
	Substances of concern
	Most harmful substances
	Other substances having a chronic effect on human health or the environment (eg: REACH)
	Substances hampering recycling for safe and high quality secondary raw materials
	Enabling activities

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vorforce	
Working Cor	nditions
	Training & Development
	Health & Safety
	Working hours
	Work-life balance
	Fair remuneration
	Social security
Access to eq	ual opportunities
	Non-Discrimination
	Equality in pay
	Access to secure employment
	Equal treatment regarding working conditions, access to social protect
	and training
	Inclusion of persons with disabilities
Other work-	
Other work-ı	Inclusion of persons with disabilities related rights Freedom of Association & Collective Bargaining
Other work-	Inclusion of persons with disabilities related rights

Forced labour Privacy at work Adequate housing

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Appendix 3: Visual presentation of omitted DRs

ESRS E1	ESRS E1	CLIMATE CHANGE
ESRS E1	DR-E1 1	Disclosure Requirement E1-1- Transition plan for climate change mitigation
ESRS E1	DR-E1 2	Disclosure Requirement E1-2 – Policies implemented to manage climate change mitigation and adaptation
ESRS E1	DR-E1 3	Disclosure Requirement E1-3 – Measurable targets for climate change mitigation and adaptation
ESRS E1	DR-E1 4	Disclosure Requirement E1-4 – Climate change mitigation and adaptation action plans and resources
ESRS E1	DR-E1 5	Disclosure Requirement E1-5 – Energy consumption & mix
ESRS E1	DR-E1 6	Disclosure Requirement E1-6 – Energy intensity per net turnover
ESRS E1	DR-E1 7	Disclosure Requirement E1-7 – Scope 1 GHG emissions
ESRS E1	DR-E1 8	Disclosure Requirement E1-8 – Scope 2 GHG emissions
ESRS E1	DR-E1 9	Disclosure Requirement E1-9 – Scope 3 GHG emissions
ESRS E1	DR-E1 10	Disclosure Requirement E1-10 – Total GHG emissions
ESRS E1	DR-E1 11	Disclosure Requirement E1-11 – GHG intensity per net turnover
ESRS E1	DR-E1 12	Disclosure Requirement E1-12 – GHG removals in own operations and the value chain
ESRS E1	DR-E1 13	Disclosure Requirement E1-13 – GHG mitigation projects financed through carbon credits
ESRS E1	DR-E1 14	Optional Disclosure Requirement E1-14 – Avoided GHG emissions from products and services
ESRS E1	DR-E1 15	Disclosure Requirement E1-15 – Potential financial effects from material physical risks
ESRS E1	DR-E1 16	Disclosure Requirement E1-16 – Potential financial effects from material transition risks
ESRS E1	DR-E1 17	Disclosure Requirement E1-17 – Potential financial effects from climate-related opportunities
ESRS E2	ESRS E2	POLLUTION
ESRS E2	DR-E2 1	Disclosure Requirement E2-1 – Policies implemented to prevent and control pollution
ESRS E2	DR-E2 2	Disclosure Requirement E2-2 – Measurable targets for pollution
ESRS E2	DR-E2 3	Disclosure Requirement E2-2 – Measurable targets for pondition
	DR-E2 3 DR-E2 4	Disclosure Requirement E2-3 – Pollution of air, water and soil
ESRS E2		
ESRS E2	DR-E2 5	Disclosure Requirement E2-5 – Substances of concern and most harmful substances
ESRS E2	DR-E2 6	Disclosure Requirement E2-6 – Pollution-related incidents and deposits impacts and risks, and financial exposure to the undertaking
ESRS E2	DR-E2 7	Disclosure Requirement E2-7 – Financial effects from pollution-related impacts, risks and opportunities
ESRS E3	ESRS E3	WATER AND MARINE RESOURCES
ESRS E3	DR-E3 1	Disclosure requirement E3-1 – Policies implemented to manage water and marine resources
ESRS E3	DR-E3 2	Disclosure requirement E3-2 – Measurable targets for water and marine resources
ESRS E3	DR-E3 3	Disclosure requirement E3-3 – Water and marine resources action plans and resources
ESRS E3	DR-E3 4	Disclosure requirement E3-4 – Water management performance
ESRS E3	DR-E3 5	Disclosure requirement E3-5 – Water intensity performance
ESRS E3	DR-E3 6	Disclosure requirement E3-6 – Marine resources-related performance
ESRS E3		Disclosure Requirement E3-7 – Potential financial effects from water and marine resources-related impacts, risks and
25115 25	DR-E3 7	opportunities
ESRS E4	ESRS E4	BIODIVERSITY AND ECOSYSTEMS
		BIODIVERSITT AND ECOSTSTEINS
ESRS E4	DR-E4 1	Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full recovery by 2050
ESRS E4 ESRS E4	DR-E4 1 DR-E4 2	Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full
		Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full recovery by 2050
ESRS E4	DR-E4 2	Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full recovery by 2050 Disclosure requirement E4-2 – Policies implemented to manage biodiversity and ecosystems
ESRS E4 ESRS E4	DR-E4 2 DR-E4 3	Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full recovery by 2050 Disclosure requirement E4-2 – Policies implemented to manage biodiversity and ecosystems Disclosure requirement E4-3 – Measurable targets for biodiversity and ecosystems
ESRS E4 ESRS E4 ESRS E4	DR-E4 2 DR-E4 3 DR-E4 4	Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full recovery by 2050 Disclosure requirement E4-2 – Policies implemented to manage biodiversity and ecosystems Disclosure requirement E4-3 – Measurable targets for biodiversity and ecosystems Disclosure requirement E4-4 – Biodiversity and ecosystems action plans
ESRS E4 ESRS E4 ESRS E4 ESRS E4	DR-E4 2 DR-E4 3 DR-E4 4 DR-E4 5	Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full recovery by 2050 Disclosure requirement E4-2 – Policies implemented to manage biodiversity and ecosystems Disclosure requirement E4-3 – Measurable targets for biodiversity and ecosystems Disclosure requirement E4-4 – Biodiversity and ecosystems action plans Disclosure requirement E4-5 – Pressure metrics
ESRS E4 ESRS E4 ESRS E4 ESRS E4 ESRS E4	DR-E4 2 DR-E4 3 DR-E4 4 DR-E4 5 DR-E4 6	Disclosure requirement E4-1 – Transition plan in line with the targets of no net loss by 2030, net gain from 2030 and full recovery by 2050 Disclosure requirement E4-2 – Policies implemented to manage biodiversity and ecosystems Disclosure requirement E4-3 – Measurable targets for biodiversity and ecosystems Disclosure requirement E4-4 – Biodiversity and ecosystems action plans Disclosure requirement E4-5 – Pressure metrics Disclosure requirement E4-6 – Impact metrics
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